

GOVERNMENT OF INDIA  
MINISTRY OF CONSUMER AFFAIRS, FOOD & PUBLIC DISTRIBUTION  
DEPARTMENT OF FOOD AND PUBLIC DISTRIBUTION

LOK SABHA  
STARRED QUESTION NO. 33  
TO BE ANSWERED ON 01<sup>ST</sup> DECEMBER, 2015

CORRUPTION IN PDS

\*33. SHRI PRATAPRAO JADHAV:  
SHRI RAM TAHAL CHOUDHARY:

Will the Minister of CONSUMER AFFAIRS, FOOD AND PUBLIC DISTRIBUTION उपभोक्ता मामले, खाद्य और सार्वजनिक वितरण मंत्री be pleased to state:

- (a) whether the Government is aware of alleged corruption in the Public Distribution System(PDS) hindering the supply of essential commodities to the poor people, if so, the details thereof and the reasons therefor;
- (b) the number and nature of cases of alleged corruption/irregularities reported and the action taken thereon during each of the last three years, State-wise; and
- (c) the details of the action plan formulated to revamp, strengthen and streamline PDS along with the action taken thereon?

A N S W E R  
MINISTER OF CONSUMER AFFAIRS, FOOD & PUBLIC DISTRIBUTION  
(SHRI RAM VILAS PASWAN)

---

(a) to (c): A Statement is laid on the Table of the House.

\*\*\*

STATEMENT REFERRED TO IN REPLY TO PARTS (a) to (c) OF THE STARRED QUESTION NO. \*33 DUE FOR ANSWER ON 01.12.2015 IN THE LOK SABHA

(a) & (b): There have been complaints about irregularities in the functioning of the Targeted Public Distribution System (TPDS) including leakage/diversion of foodgrains, foodgrains not reaching the intended beneficiaries, issuance of ration cards to ineligible persons, etc. in some States/regions in the country. TPDS is operated under the joint responsibility of the Central and the State/Union Territory (UT) Governments wherein the operational responsibilities for implementation of TPDS within the State/UT rest with the State/UT Governments concerned. Therefore, as and when complaints are received by the Government from individuals and organizations as well as through press reports, these are referred to the State/UT Governments concerned, if required, for inquiry and appropriate action. A State/UT-wise statement indicating number of such complaints received during the last three years and current year is at Annex -I.

The Public Distribution System (Control) Order, 2001 notified on 31.08.2001 mandates the State / UT Governments to carry out all required action to ensure smooth functioning of TPDS. Under the said Order, the State / UT Governments are responsible for implementing TPDS and are competent to take action against those indulging in malpractices in TPDS by invoking provisions of clauses 8 & 9 of the said Order. The PDS (C) Order, 2001 has been superseded by the TPDS (C) Order, 2015 notified on 20.03.2015 in consonance with NFSA, 2013. The provisions of the PDS (C) Order, 2001 shall be effective in States/UTs which have not implemented the NFSA or are implementing it only in part. An offence committed in violation of the provisions of these Orders is liable for penal action under the Essential Commodities Act, 1955. Thus, both the Orders empower State/UT Governments to take punitive action in case of contravention of relevant provisions of these Orders. State/UT-wise details regarding action taken under clauses 8 & 9 of the PDS (Control) Order, 2001 during the last three years and current year is at Annex -II.

(c): A Nine Point Action Plan for curbing the leakages/diversion of foodgrains under TPDS was evolved in July, 2006 in consultation with the State/UT Governments for implementation. Details of the action taken under the Nine Point Action Plan as reported by the States/UTs upto 30.06.2015 is at Annex -III.

In a continuous endeavour to strengthen and streamline TPDS, the Government has initiated implementation of Component-I of the plan scheme on 'End-to-end Computerisation of TPDS Operations' during the 12<sup>th</sup> Five Year Plan (2012-17) to ensure transparency and check leakages in the TPDS system. Under the scheme, financial assistance is being provided to States/UTs on cost sharing basis. The cost is being shared on 90:10 basis with North East States and on 50:50 basis with other States/UTs. Under this scheme, as per reports received, as on 31.10.2015, ration card data digitization has been done in 29 States/UTs, ration card data is available on Web Portal in 27 States/UTs, Online allocation is being done in 16 States/UTs, supply-chain management in 8 States/UTs, Transparency Portal set up in 27 States/UTs, online Grievance Redressal Mechanism in 26 and toll free helpline number has been set up in 32 States/UTs.

To curb leakages further, under the NFSA inter alia, States/UTs have been asked to either do cash transfer of food subsidy under Direct Benefit Scheme (DBT) or install electronic Point of Sale Device (ePoS) at the Fair Price Shops (FPSs). So far, more than 51,000 FPSs are automated across the country.

The National Food Security Act, 2013 (NFSA) also encourages progressive reforms in the TPDS.

\*\*\*\*\*

ANNEXURE REFERRED TO IN REPLY TO PARTS (a) & (b) OF THE STARRED QUESTION NO. \*33 DUE FOR ANSWER ON 01.12.2015 IN THE LOK SABHA

STATEMENT: COMPLAINTS ON TPDS RECEIVED IN THE DEPARTMENT  
FROM INDIVIDUALS, ORGANISATIONS & THROUGH MEDIA REPORTS  
ETC FROM 2012 TO 2015 (upto 30.10.2015)

| S. No. | State/UT          | 2012 | 2013 | 2014 | 2015 |
|--------|-------------------|------|------|------|------|
| 1      | Andhra Pradesh    | -    | 3    | 4    | 7    |
| 2      | Arunachal Pradesh | -    | -    | 1    | 1    |
| 3      | Assam             | 1    | -    | 5    | 31   |
| 4      | Bihar             | 14   | 32   | 55   | 98   |
| 5      | Chhattisgarh      | 1    | 3    | 3    | 6    |
| 6      | Delhi             | 22   | 37   | 78   | 99   |
| 7      | Goa               | -    | -    | -    | -    |
| 8      | Gujarat           | 3    | 4    | 16   | 8    |
| 9      | Haryana           | 5    | 11   | 26   | 28   |
| 10     | Himachal Pradesh  | -    | -    | -    | 4    |
| 11     | J&K               | 3    | -    | -    | 4    |
| 12     | Jharkhand         | 4    | 8    | 16   | 28   |
| 13     | Karnataka         | 2    | 6    | 6    | 13   |
| 14     | Kerala            | 4    | 1    | 1    | 14   |
| 15     | Madhya Pradesh    | 6    | 17   | 7    | 17   |
| 16     | Maharashtra       | 9    | 20   | 25   | 40   |
| 17     | Manipur           | 1    | 2    | 1    | 6    |
| 18     | Meghalaya         | -    | 1    | 2    | 3    |
| 19     | Mizoram           | 1    | -    | -    | -    |
| 20     | Nagaland          | -    | -    | 3    | -    |
| 21     | Orissa            | 3    | 3    | 8    | 13   |
| 22     | Punjab            | 5    | 6    | 5    | 9    |
| 23     | Rajasthan         | 3    | 18   | 31   | 25   |
| 24     | Sikkim            | -    | 0    | -    | -    |
| 25     | Tamil Nadu        | 4    | 9    | 7    | 17   |
| 26     | Telangana         | -    | -    | -    | 10   |
| 27     | Uttarakhand       | 5    | 2    | 8    | 20   |
| 28     | Uttar Pradesh     | 72   | 92   | 137  | 152  |
| 29     | West Bengal       | 2    | 7    | 11   | 23   |
| 30     | Chandigarh        | -    | -    | 3    | 6    |
| 31     | D& N Haveli       | -    | -    | 1    | -    |
| 32     | Puducherry        | 1    | -    | -    | -    |
| TOTAL  |                   | 171  | 282  | 460  | 682  |

ANNEXURE-II

ANNEXURE REFERRED TO IN REPLY TO PARTS (a) & (b) OF THE STARRED QUESTION NO. \*33 DUE FOR ANSWER ON 01.12.2015 IN THE LOK SABHA

(As compiled 30.06.2015)

Statement showing results of action taken by the State/UT Governments under Clauses 8 & 9 of the PDS (Control) Order, 2001 from January 2012 to June, 2015.

| Sl. No. | Name of the State/UT | Year | Number of inspections | Number of raids conducted | Number of persons arrested/ prosecuted/ convicted | Number of FPS Licenses suspended/ Cancelled/ Show cause notices issued/FIR lodged |
|---------|----------------------|------|-----------------------|---------------------------|---|---|
| 1       | Andhra Pradesh       | 2012 | *                     | *                         | *   | *   |
|         |                      | 2013 | 5450                  | 103                       | 00  | 66  |
|         |                      | 2014 | *                     | *                         | *   | *   |
|         |                      | 2015 | *                     | *                         | *   | *   |
| 2       | Arunachal Pradesh    | 2012 | 0                     | 12                        | 0   | 00  |
|         |                      | 2013 | *                     | *                         | *   | *   |
|         |                      | 2014 | *                     | *                         | *   | *   |
|         |                      | 2015 | *                     | *                         | *   | *   |
| 3       | Assam                | 2012 | 650                   | 258                       | 00  | 32  |
|         |                      | 2013 | 501                   | 162                       | 00  | 14  |
|         |                      | 2014 | *                     | *                         | *   | *   |
|         |                      | 2015 | *                     | *                         | *   | *   |
| 4       | Bihar                | 2012 | 73629                 | 101                       | 38  | 10358   |
|         |                      | 2013 | 32698                 | 61                        | 4   | 3984  |
|         |                      | 2014 | *                     | *                         | *   | *   |
|         |                      | 2015 | *                     | *                         | *   | *   |
| 5       | Chhattisgarh         | 2012 | 3033                  | 253                       | 11  | 104   |
|         |                      | 2013 | 7726                  | 792                       | 64  | 244   |
|         |                      | 2014 | *                     | *                         | *   | *   |
|         |                      | 2015 | *                     | *                         | *   | *   |
| 6       | Delhi                | 2012 | 29                    | 00                        | 00  | 28  |
|         |                      | 2013 | *                     | *                         | *   | *   |
|         |                      | 2014 | *                     | *                         | *   | *   |
|         |                      | 2015 | *                     | *                         | *   | *   |
| 7       | Goa                  | 2012 | 334                   | 00                        | 00  | 23  |
|         |                      | 2013 | 403                   | 02                        | 00  | 52  |
|         |                      | 2014 | 357                   | 27                        | 00  | 57  |
|         |                      | 2015 | 63                    | 00                        | 00  | 06  |
| 8       | Gujarat              | 2012 | 15637                 | 00                        | 45  | 209   |
|         |                      | 2013 | 13911                 | 00                        | 87  | 310   |
|         |                      | 2014 | 8887                  | 00                        | 46  | 243   |
|         |                      | 2015 | 2436                  | 00                        | 07  | 122   |
| 9       | Haryana              | 2012 | *                     | *                         | *   | *   |
|         |                      | 2013 | *                     | *                         | *   | *   |
|         |                      | 2014 | *                     | *                         | *   | *   |
|         |                      | 2015 | *                     | *                         | *   | *   |

| Sl. No. | Name of the State/UT | Year | Number of inspections | Number of raids conducted | Number of persons arrested/ prosecuted/ convicted | Number of FPS Licenses suspended/ Cancelled/ Show cause notices issued/FIR lodged |
|---------|----------------------|------|-----------------------|---------------------------|---|---|
| 10      | Himachal Pradesh     | 2012 | 31109                 | 00                        | 02  | 00  |
|         |                      | 2013 | 21814                 | 00                        | 02  | 04  |
|         |                      | 2014 | 9635                  | 00                        | 00  | 08  |
|         |                      | 2015 | 1389                  | 00                        | 00  | 02  |
| 11      | Jammu & Kashmir      | 2012 | *                     | *                         | *   | *   |
|         |                      | 2013 | *                     | *                         | *   | *   |
|         |                      | 2014 | *                     | *                         | *   | *   |
|         |                      | 2015 | *                     | *                         | *   | *   |
| 12      | Jharkhand            | 2012 | *                     | *                         | *   | *   |
|         |                      | 2013 | *                     | *                         | *   | *   |
|         |                      | 2014 | *                     | *                         | *   | *   |
|         |                      | 2015 | *                     | *                         | *   | *   |
| 13      | Karnataka            | 2012 | 64484                 | 784                       | 69  | 59  |
|         |                      | 2013 | 71613                 | 444                       | 94  | 170   |
|         |                      | 2014 | 39239                 | 424                       | 196   | 263   |
|         |                      | 2015 | 19283                 | 243                       | 44  | 147   |
| 14      | Kerala               | 2012 | 110840                | 6760                      | 02  | 127   |
|         |                      | 2013 | 83493                 | 15683                     | 00  | 139   |
|         |                      | 2014 | 92638                 | 22427                     | 02  | 115   |
|         |                      | 2015 | *                     | *                         | *   | *   |
| 15      | Madhya Pradesh       | 2012 | 97846                 | 16910                     | 19  | 2323  |
|         |                      | 2013 | 251262                | 4092                      | 71  | 4092  |
|         |                      | 2014 | *                     | *                         | *   | *   |
|         |                      | 2015 | *                     | *                         | *   | *   |
| 16      | Maharashtra          | 2012 | *                     | *                         | *   | *   |
|         |                      | 2013 | *                     | *                         | *   | *   |
|         |                      | 2014 | *                     | *                         | *   | *   |
|         |                      | 2015 | *                     | *                         | *   | *   |
| 17      | Manipur              | 2012 | *                     | *                         | *   | *   |
|         |                      | 2013 | *                     | *                         | *   | *   |
|         |                      | 2014 | *                     | *                         | *   | *   |
|         |                      | 2015 | *                     | *                         | *   | *   |
| 18      | Meghalaya            | 2012 | 992                   | 28                        | 00  | 06  |
|         |                      | 2013 | 729                   | 26                        | 00  | 03  |
|         |                      | 2014 | 681                   | 34                        | 00  | 04  |
|         |                      | 2015 | *                     | *                         | *   | *   |
| 19      | Mizoram              | 2012 | 338                   | 223                       | 00  | 03  |
|         |                      | 2013 | 204                   | 107                       | 00  | 00  |
|         |                      | 2014 | 242                   | 147                       | 00  | 00  |
|         |                      | 2015 | 56                    | 33                        | 00  | 00  |

| Sl. No. | Name of the State/UT | Year | Number of inspections | Number of raids conducted | Number of persons arrested/ prosecuted/ convicted | Number of FPS Licenses suspended/ Cancelled/ Show cause notices issued/FIR lodged |
|---------|----------------------|------|-----------------------|---------------------------|---|---|
| 20      | Nagaland             | 2012 | 69                    | 03                        | 00  | 01  |
|         |                      | 2013 | *                     | *                         | *   | *   |
|         |                      | 2014 | *                     | *                         | *   | *   |
|         |                      | 2015 | *                     | *                         | *   | *   |
| 21      | Odisha               | 2012 | 00                    | 31197                     | 131   | 1229  |
|         |                      | 2013 | 00                    | 27740                     | 80  | 1229  |
|         |                      | 2014 | *                     | *                         | *   | *   |
|         |                      | 2015 |                       |                           |   |   |
| 22      | Punjab               | 2012 | *                     | *                         | *   | *   |
|         |                      | 2013 | *                     | *                         | *   | *   |
|         |                      | 2014 | *                     | *                         | *   | *   |
|         |                      | 2015 | *                     | *                         | *   | *   |
| 23      | Rajasthan            | 2012 | 00                    | 279                       | 335   | 00  |
|         |                      | 2013 | 00                    | 125                       | 170   | 00  |
|         |                      | 2014 | *                     | *                         | *   | *   |
|         |                      | 2015 | *                     | *                         | *   | *   |
| 24      | Sikkim               | 2012 | *                     | *                         | *   | *   |
|         |                      | 2013 | 00                    | 00                        | 00  | 00  |
|         |                      | 2014 | *                     | *                         | *   | *   |
|         |                      | 2015 | *                     | *                         | *   | *   |
| 25      | Tamil Nadu           | 2012 | 184677                | 10290                     | 2340  | 00  |
|         |                      | 2013 | 175705                | 9196                      | 2008  | 00  |
|         |                      | 2014 | 218293                | 8949                      | 53  | 00  |
|         |                      | 2015 | *                     | *                         | *   | *   |
| 26      | Tripura              | 2012 | 10676                 | 392                       | 00  | 780   |
|         |                      | 2013 | 10150                 | 671                       | 87  | 1254  |
|         |                      | 2014 | 9843                  | 403                       | 20  | 431   |
|         |                      | 2015 | 2729                  | 111                       | 00  | 149   |
| 27      | Uttarakhand          | 2012 | 2953                  | 1477                      | 7   | 16  |
|         |                      | 2013 | 10897                 | 1683                      | 11  | 101   |
|         |                      | 2014 | 2236                  | 00                        | 01  | 15  |
|         |                      | 2015 | *                     | *                         | *   | *   |
| 28      | Uttar Pradesh        | 2012 | 76458                 | 19226                     | 976   | 5302  |
|         |                      | 2013 | 9220                  | 00                        | 311   | 1807  |
|         |                      | 2014 | 8226                  | 00                        | 261   | 1906  |
|         |                      | 2015 | *                     | *                         | *   | *   |
| 29      | West Bengal          | 2012 | 15436                 | 452                       | 01  | 1213  |
|         |                      | 2013 | 17284                 | 302                       | 04  | 1840  |
|         |                      | 2014 | 22769                 | 75                        | 01  | 1401  |
|         |                      | 2015 | 7680                  | 52                        | 00  | 462   |
| 30      | A&N Islands          | 2012 | 316                   | 00                        | 00  | 17  |
|         |                      | 2013 | 126                   | 00                        | 00  | 00  |
|         |                      | 2014 | *                     | *                         | *   | *   |
|         |                      | 2015 | *                     | *                         | *   | *   |

| Sl. No.                             | Name of the State/UT | Year | Number of inspections | Number of raids conducted | Number of persons arrested/ prosecuted/ convicted | Number of FPS Licenses suspended/ Cancelled/ Show cause notices issued/FIR lodged |
|-------------------------------------|----------------------|------|-----------------------|---------------------------|---|---|
| 31                                  | Chandigarh           | 2012 | 00                    | 00                        | 00  | 00  |
|                                     |                      | 2013 | 00                    | 00                        | 10  | 00  |
|                                     |                      | 2014 | *                     | *                         | *   | *   |
|                                     |                      | 2015 | *                     | *                         | *   | *   |
| 32                                  | D&N Haveli           | 2012 | *                     | *                         | *   | *   |
|                                     |                      | 2013 | 08                    | 02                        | 00  | 00  |
|                                     |                      | 2014 | 06                    | 02                        | 00  | 00  |
|                                     |                      | 2015 | *                     | *                         | *   | *   |
| 33                                  | Daman & Diu          | 2012 | *                     | *                         | *   | *   |
|                                     |                      | 2013 | *                     | *                         | *   | *   |
|                                     |                      | 2014 | *                     | *                         | *   | *   |
|                                     |                      | 2015 | *                     | *                         | *   | *   |
| 34                                  | Lakshadweep          | 2012 | 00                    | 00                        | 00  | 00  |
|                                     |                      | 2013 | *                     | *                         | *   | *   |
|                                     |                      | 2014 | *                     | *                         | *   | *   |
|                                     |                      | 2015 | *                     | *                         | *   | *   |
| 35                                  | Puducherry           | 2012 | 385                   | 770                       | 161   | 00  |
|                                     |                      | 2013 | 1026                  | 520                       | 49  | 01  |
|                                     |                      | 2014 | 2206                  | 670                       | 13  | 00  |
|                                     |                      | 2015 | 511                   | 175                       | 00  | 00  |
| Total                               |                      | 2012 | 689891                | 89415                     | 4137  | 21830   |
|                                     |                      | 2013 | 714220                | 61711                     | 3052  | 15310   |
|                                     |                      | 2014 | 415258                | 33158                     | 593   | 4443  |
|                                     |                      | 2015 | 34147                 | 614                       | 51  | 888   |
| Grand Total=<br>2012+2013+2014+2015 |                      |      | 1853516               | 184898                    | 7833  | 42471   |

\* Information not provided



### ANNEXURE-III

ANNEXURE REFERRED TO IN REPLY TO PART (c) OF THE STARRED QUESTION NO. \*33 DUE FOR ANSWER ON 01.12.2015 IN THE LOK SABHA

Details of the action taken by States/UTs as reported 30.06.2015 under the Nine Point Action Plan.

|   |   |   |
|---|---|---|
| 1 | States should undertake a campaign to review BPL/AAY list to eliminate ghost ration cards   | As per reports received from the State & UT Governments by 30 <sup>th</sup> June, 2015, implementation of the action plan has resulted in elimination of a total of 494.50 lakh bogus/ ineligible ration cards in 30 States.  |
| 2 | Strict action should be taken against the guilty to ensure leakage free distribution of food grains   | 33 States have reported that action is being taken against the guilty to ensure leakage free distribution of food grains.   |
| 3 | For sake of transparency, involvement of elected PRI members in distribution of food grains be ensured. FPS licenses be given to SHGs, gram panchayats, cooperatives etc. | There is involvement of PRIs in Vigilance Committees to monitor FPS in 29 States/UTs. 33 States/UTs have reported FPS being run by Gram Panchayats, SHGs, and Cooperatives etc. Out of about 5.47 lakh FPS in operation, about 1.35 lakh FPS are being run by such organisations. |
| 4 | Display of BPL and AAY lists by fair price shops  | BPL lists at FPS are displayed in 32 States/UTs.  |
| 5 | Display of fair price shop-wise and district-wise allocations of PDS commodities on web-sites for public scrutiny   | Action regarding putting up district-wise and FPS-wise allocation of food grains on websites and other prominent places has been initiated in 22 States/UTs.  |
| 6 | Door-step delivery of PDS commodities to fair price shops   | Door-step delivery of food grains to FPS by State Governments instead of letting private transporters to transport goods is being done in 27 States/UTs as on 30.09.2015. This reduces leakages during the transportation of foodgrains and ensures viability of FPS owners.      |
| 7 | Ensuring timely availability of foodgrains at FPS and distribution of foodgrains by FPS   | Action is being taken by 32 States in this regard.  |
| 8 | Training of Vigilance Committee members   | 27 State/UT Governments have taken up training programmes for FPS level Vigilance Committees. Funds are also being provided by Government of India under a Plan Scheme for training of TPDS officers/ officials.  |

|   |   |      |   |
|---|---|------|---|
| 9 | Computerization of operations, use of IT etc. | TPDS | Computerisation of TPDS has been taken up across the country. For this purpose, action plans have been finalized by all States/UTs. Government is also providing technical and financial assistance under a Plan Scheme on End-to-end Computerisation of TPDS Operations. |
|---|---|------|---|

\*\*\*