

**GOVERNMENT OF INDIA  
MINISTRY OF COOPERATION**

**LOK SABHA  
UNSTARRED QUESTION NO. 657  
TO BE ANSWERED ON 03<sup>rd</sup> FEBRUARY, 2025**

**Strengthening PACS and Multipurpose Cooperatives**

**657. Shri Sukanta Kumar Panigrahi:**

Will the Minister of COOPERATION (सहकारिता मंत्री) be pleased to state:

- (a) whether the Government's initiative to strengthen PACS and multipurpose cooperatives has significantly benefited farmers, dairy and fisheries sectors across the country;
- (b) if so, the details thereof, State-wise, particularly in Odisha and Aspirational Districts including Kandhamal; and
- (c) whether digital integration and inclusion of women, SHGs and small farmers in Odisha have improved cooperative-based income generation and service delivery, if so, the details thereof?

**ANSWER**

**THE MINISTER OF COOPERATION**

**सहकारिता मंत्री (SHRI AMIT SHAH)**

(a) and (b) The Government's initiative to transform Primary Agricultural Credit Societies (PACS) into multipurpose entities has significantly strengthened rural economic activity across the agriculture, dairy and fisheries sectors. Through adoption of the Model Bye-laws for PACS, these societies are now enabled to undertake more than 25 business activities, including operation of petrol pumps, LPG distributorships, Jan Aushadhi Kendras and Common Service Centres, thereby diversifying income streams and improving financial sustainability.

In the agriculture sector, the initiative has enhanced infrastructure and post-harvest support through the World's Largest Decentralized Grain Storage Plan, under which godowns and custom hiring centres are being established at the PACS level, reducing post-harvest losses, transportation costs and distress sales while improving price realisation for farmers. Market access has been strengthened under the Atmanirbharta Abhiyan, enabling farmers to register through cooperatives for assured procurement of pulses and maize at Minimum Support Price. Further, over 38,000 PACS have been upgraded as Pradhan Mantri Kisan Samridhi Kendras (PMKSKs), providing a single-window platform for fertilizers, seeds and soil-testing services. The PACS Computerization

Project, covering 79,630 PACS, has improved transparency and efficiency through ERP-based systems, resulting in faster credit delivery and reduced transaction costs.

In the dairy sector, White Revolution 2.0 aims to enhance milk procurement by 50 per cent over five years through expansion of cooperative coverage in uncovered areas. By early 2026, over 21,000 new Dairy Cooperative Societies had been registered nationwide. Fiscal measures such as GST rationalisation—including nil GST on milk and paneer and reduction of GST on butter, ghee and cheese—have improved competitiveness of cooperative dairy products, with a substantial share of consumer price benefits accruing to dairy farmers.

In the fisheries sector, the Government is converting 1,000 fisheries cooperative societies into Fish Farmer Producer Organisations (FFPOs) to improve market linkages and value addition. The National Cooperative Development Corporation (NCDC) has extended significant financial assistance to strengthen FFPO infrastructure and business capacity.

Overall, the establishment of the National Cooperative Database (NCD)—covering 8.4 lakh cooperatives and about 32 crore members—has enabled evidence-based planning and identification of coverage gaps. In addition, apex cooperative institutions such as the National Cooperative Exports Limited (NCEL) and National Cooperative Organics Limited (NCOL) have expanded market access for primary producers, with NCEL exporting commodities worth over ₹5,300 crore to 29 countries.

In order to strengthen Primary Agricultural Credit Societies (PACS) and multipurpose cooperatives aim to significantly benefit farmers as well as the dairy and fisheries sectors across the country the Government, on 15.02.2023, has approved the Plan for establishing new multipurpose PACS or primary dairy/ fishery cooperative societies covering all the uncovered Panchayats/ village in the country by 2028.

As a result of the initiatives taken by the Government, 32,802 new PACS, dairy, and fishery cooperative societies have been registered nationwide since 15.02.2023. The State-wise details of PACS, dairy, fishery cooperative societies formed along with members associated with them are placed as **Annexure**. In Odisha, there are 8,361 cooperative societies, of which 7,754 are functional. Under the national plan, 2,281 new cooperative societies have been registered in the State, comprising 1,543 Multipurpose PACS, 679 Dairy Cooperative Societies. Further, 59 Fishery Cooperative Societies, and 209 existing dairy societies have been strengthened. In the Aspirational District of Kandhamal, there are 103 cooperative societies with a total membership of 2,37,288, including 76 PACS and 2 fishery cooperatives.

(c) Digital integration and targeted inclusion of women, Self-Help Groups (SHGs), small and marginal farmers and tribal communities in Odisha have led to improvements in cooperative-based income generation and service delivery. Odisha has registered 2,281 new PACS, Dairy and Fishery Cooperative Societies and strengthened existing ones, while adoption of Model Bye-laws has enabled PACS to undertake multiple business activities such as PM Kisan Samriddhi Kendras , Common Service Centres, etc. These Bye-laws provide for broad-based membership and ensure adequate representation of women and Scheduled Castes/Scheduled Tribes (SC/ST) in cooperative

governance. Further, the Multi-State Cooperative Societies (Amendment) Act, 2023 mandates reservation of two seats for women and one seat for SC/ST members on the boards of multi-State cooperative societies. The Model Bye-laws also enables PACS to function as multipurpose service centres, allowing small and marginal farmers, SHGs, women, etc. to access affordable credit, quality inputs and allied services at a single point, and to benefit from activities such as warehousing, custom hiring centres and primary processing, thereby improving income realization.

Under the PACS Computerization Project, 4,240 PACS in the State have been sanctioned for onboarding onto a common ERP-based national software, with ₹18.07 crore released during FY 2025–26 for hardware, digitization and support systems. This aims to improve transparency, enable real-time transaction recording and facilitate faster delivery of credit and non-credit services to members. Inclusive governance reforms, including mandatory representation of women and SC/ST members on cooperative boards, have further strengthened participation of marginalized groups.

The National Cooperation Policy (NCP) 2025 also emphasizes promotion of membership and leadership roles for women and weaker sections. Support for women and SHGs is further strengthened through schemes such as Swayam Shakti Sahakar Yojana for onward lending to Women SHGs and Nandini Sahakar for promoting women-led cooperatives.

Further, targeted financial assistance and diversification of cooperative activities have enhanced income opportunities. Over the last three years, ₹0.20 crore has been disbursed to women- and tribal-led cooperatives, and support to Women SHGs is being extended through the Swayam Shakti Sahakar Yojana.

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**Annexure**

State	M-PACS		Dairy Cooperative Societies		Fisheries Cooperative Societies	
	Formed	Membership	Formed	Membership	Formed	Membership
Andaman And Nicobar Islands	1	12	1	10	11	132
Andhra Pradesh	11	110	1034	21946	2	79
Arunachal Pradesh	121	2584	15	185	20	223
Assam	469	11820	591	13921	81	1823
Bihar	57	98369	4589	184538	2	104
Chhattisgarh	469	263645	351	5226	322	5904
Goa	37	1148	5	53	3	32
Gujarat	525	89678	706	41774	23	1371
Haryana	31	22282	161	5150	6	109
Himachal Pradesh	116	4639	708	9952	6	124
Jammu And Kashmir	216	21728	1313	17636	36	701
Jharkhand	127	40925	257	9745	177	6594
Karnataka	243	65808	1097	110057	45	4828
Ladakh	3	333	3	150	1	20
Lakshadweep	0	0	0	0	7	567
Madhya Pradesh	663	401304	874	21596	226	5817
Maharashtra	149	25864	1140	67249	161	9008
Manipur	104	13791	24	502	67	2220
Meghalaya	228	15772	16	274	7	137
Mizoram	97	5444	2	49	2	42
Nagaland	18	972	5	95	18	704
Odisha	1543	706225	679	30766	59	5119
Puducherry	4	99	3	127	3	1150
Punjab	1	21	463	9955	43	520
Rajasthan	1387	523638	2174	42213	22	462

Sikkim	24	568	61	1309	3	37
Tamil Nadu	28	12126	794	27976	25	2512
Telangana	0	0	173	3736	102	4244
The DD & DNH	6	399	1	333	2	560
Tripura	288	4287	2	28	19	882
Uttar Pradesh	1099	141166	4340	174235	486	14709
Uttarakhand	621	7602	263	8799	120	1408
West Bengal	24	3673	137	5733	3	175
<b>Grand Total</b>	<b>8,710</b>	<b>24,86,032</b>	<b>21,982</b>	<b>8,15,318</b>	<b>2,110</b>	<b>72,317</b>