

GOVERNMENT OF INDIA
MINISTRY OF PLANNING

LOK SABHA
UNSTARRED QUESTION No. 3853
TO BE ANSWERED ON 11.12.2019

Tendulkar Committee on Estimation of Poverty

†3853. SHRI KAUSHALENDRA KUMAR:
SHRI RAJIV RANJAN SINGH ALIAS LALAN SINGH:

Will the Minister of PLANNING be pleased to state:

- (a) whether a committee has been constituted under the Chairmanship of Dr. Suresh D. Tendulkar to fix the criteria of poverty line in the country;
- (b) if so, whether the committee has submitted its report and recommendations to the Government;
- (c) if so, the main recommendations of the committee including the State-wise criteria to fix the limit of poverty line;
- (d) whether the committee has included the figures of both Urban and Rural population or done evaluation of the figures of rural population only; and
- (e) if so, the details thereof?

ANSWER

MINISTER OF STATE (INDEPENDENT CHARGE) OF THE MINISTRY OF PLANNING
AND MINISTER OF STATE (INDEPENDENT CHARGE) OF THE MINISTRY OF
STATISTICS & PROGRAMME IMPLEMENTATION

(RAO INDERJIT SINGH)

(a) to (e) The erstwhile Planning Commission constituted an Expert Group under the Chairmanship of Prof. Suresh D. Tendulkar on 2nd December, 2005 to review the methodology for estimation of poverty. The Expert Group submitted its report on 8th December 2009. Some of the major recommendations of the committee are as follows:

1. The Expert Group has acknowledged the multi-dimensional nature of poverty and recommended the estimates of poverty continue to be based on private household consumer expenditure collected by National Sample Survey Organization (NSSO).
2. The Group has recommended moving away from anchoring the poverty lines to the calorie intake norm.
3. In line with the decision of the National Sample Survey Organization (NSSO), it has been recommended to adopt the Mixed Reference Period (MRP) based estimates of consumption expenditure as the basis for future poverty lines.
4. The Expert Group has also recommended MRP equivalent of urban Poverty Line Basket (PLB) corresponding to 25.7% urban headcount ratio as the new reference PLB. The rural poverty line should be recomputed to reflect money value in rural areas of the same poverty line basket (PLB) that is recommended as the new reference PLB for urban areas.

The Tendulkar Committee recommended Monthly Per Capita Consumption Expenditure (MPCE) of Rs. 447 for rural areas and Rs 579 for urban areas as the poverty line for the year 2004-05, which was accepted by the erstwhile Planning commission. The State-wise poverty line and poverty ratio in urban and rural areas for the year 2004-05 are given at **Annexure-I**. The erstwhile Planning Commission had been using Tendulkar Committee methodology to estimate the poverty line and the poverty ratio at national and state level. For the year 2011-12, the erstwhile Planning Commission, using the poverty line recommended by the Tendulkar Committee for 2004-05 and updating it to 2011-12 had estimated the poverty lines as monthly per capita consumption expenditure (MPCE) of Rs. 816 in rural areas and Rs. 1000 in urban areas. The number of persons living below poverty line in India has been estimated as 27 crore (21.9%) in 2011-12. These poverty lines vary from state to state because of price differentials. The State wise poverty line and number of persons living below poverty line in 2011-12 for rural and urban areas are given at **Annexure-II**.

Annexure-I**Poverty Lines and poverty Headcount Ratio for People living below poverty line for 2004-05 (Tendulkar Methodology)**

S.No.	State	Poverty Line (Rs)		Poverty Headcount Ratio (%)		
		Rural	Urban	Rural	Urban	Total
1	Andhra Pradesh	433.43	563.16	32.30	23.40	29.90
2	Arunachal Pradesh	547.14	618.45	33.60	23.50	31.10
3	Assam	478.00	600.03	36.40	21.80	34.40
4	Bihar	433.43	526.18	55.70	43.70	54.40
5	Chhattisgarh	398.92	513.70	55.10	28.40	49.40
6	Delhi	541.39	642.47	15.60	12.90	13.10
7	Goa	608.76	671.15	28.10	22.20	25.00
8	Gujarat	501.58	659.18	39.10	20.10	31.80
9	Haryana	529.42	626.41	24.80	22.40	24.10
10	Himachal Pradesh	520.40	605.74	25.00	4.60	22.90
11	Jammu & Kashmir	522.30	602.89	14.10	10.40	13.20
12	Jharkhand	404.79	531.35	51.60	23.80	45.30
13	Karnataka	417.84	588.06	37.50	25.90	33.40
14	Kerala	537.31	584.70	20.20	18.40	19.70
15	Madhya Pradesh	408.41	532.26	53.60	35.10	48.60
16	Maharashtra	484.89	631.85	47.90	25.60	38.10
17	Manipur	578.11	641.13	39.30	34.50	38.00
18	Meghalaya	503.32	745.73	14.00	24.70	16.10
19	Mizoram	639.27	699.75	23.00	7.90	15.30
20	Nagaland	687.30	782.93	10.00	4.30	9.00
21	Odisha	407.78	497.31	60.80	37.60	57.20
22	Puducherry	385.45	506.17	22.90	9.90	14.10
23	Punjab	543.51	642.51	22.10	18.70	20.90
24	Rajasthan	478.00	568.15	35.80	29.70	34.40
25	Sikkim	531.50	741.68	31.80	2.90	31.10
26	Tamil Nadu	441.69	559.77	37.50	19.70	28.90
27	Tripura	450.49	555.79	44.50	22.50	40.60
28	Uttar Pradesh	435.14	532.12	42.70	34.10	40.90
29	Uttarakhand	486.24	602.39	35.10	26.20	32.70
30	West Bengal	445.38	572.51	38.20	24.40	34.30
	All India	446.68	578.80	41.80	25.70	37.20

Annexure-II**Poverty Lines and number of persons living below poverty line for 2011-12
(Tendulkar Methodology)**

S.No.	State	Poverty Line (Rs)		Number of persons (Lakhs)		
		Rural	Urban	Rural	Urban	Total
1	Andhra Pradesh	860	1009	61.8	17.0	78.8
2	Arunachal Pradesh	930	1060	4.2	0.7	4.9
3	Assam	828	1008	92.1	9.2	101.3
4	Bihar	778	923	320.4	37.8	358.2
5	Chhattisgarh	738	849	88.9	15.2	104.1
6	Delhi	1145	1134	0.5	16.5	17.0
7	Goa	1090	1134	0.4	0.4	0.8
8	Gujarat	932	1152	75.4	26.9	102.2
9	Haryana	1015	1169	19.4	9.4	28.8
10	Himachal Pradesh	913	1064	5.3	0.3	5.6
11	Jammu & Kashmir	891	988	10.7	2.5	13.3
12	Jharkhand	748	974	104.1	20.2	124.3
13	Karnataka	902	1089	92.8	37.0	129.8
14	Kerala	1018	987	15.5	8.5	23.9
15	Madhya Pradesh	771	897	191.0	43.1	234.1
16	Maharashtra	967	1126	150.6	47.4	197.9
17	Manipur	1118	1170	7.4	2.8	10.2
18	Meghalaya	888	1154	3.0	0.6	3.6
19	Mizoram	1066	1155	1.9	0.4	2.3
20	Nagaland	1270	1302	2.8	1.0	3.8
21	Odisha	695	861	126.1	12.4	138.5
22	Puducherry	1301	1309	0.7	0.6	1.2
23	Punjab	1054	1155	13.4	9.8	23.2
24	Rajasthan	905	1002	84.2	18.7	102.9
25	Sikkim	930	1226	0.4	0.1	0.5
26	Tamil Nadu	880	937	59.2	23.4	82.6
27	Tripura	798	920	4.5	0.8	5.2
28	Uttarakhand	880	1082	8.2	3.4	11.6
29	Uttar Pradesh	768	941	479.4	118.8	598.2
30	West Bengal	783	981	141.1	43.8	185.0
	All India	816	1000	2166.6	531.2	2697.8
