

**GOVERNMENT OF INDIA  
MINISTRY OF HEALTH AND FAMILY WELFARE  
DEPARTMENT OF HEALTH AND FAMILY WELFARE**

**LOK SABHA  
STARRED QUESTION NO. 88  
TO BE ANSWERED ON THE 22<sup>ND</sup> NOVEMBER, 2019  
FACILITIES IN PRIMARY HEALTH CENTRES**

**\*88. SHRI JANARDAN SINGH SIGRIWAL:**

Will the Minister of **HEALTH AND FAMILY WELFARE** be pleased to state:

- (a) whether the Government has taken note of huge shortage of doctors in Public/Primary Health Centres (PHCs) across the country, particularly in rural areas;
- (b) if so, the details thereof and the steps taken by the Government to meet the shortage of doctors and improve the doctor-patient ratio;
- (c) whether the Government proposes any scheme to upgrade the facilities at PHCs in the country and if so, the details thereof;
- (d) whether any survey has been conducted by the Government in this regard; and
- (e) if so, the details and the findings thereof?

**ANSWER  
THE MINISTER OF HEALTH AND FAMILY WELFARE  
(DR. HARSH VARDHAN)**

(a) to (e): A statement is laid on the Table of the House

**STATEMENT REFERRED TO IN REPLY TO LOK SABHA  
STARRED QUESTION NO. 88\* FOR 22<sup>ND</sup> NOVEMBER, 2019**

(a) & (b) Public Health and Hospitals being a State Subject, all the administrative and personnel matters, including that of recruitment of doctors at Primary Health Centres (PHCs), lies with the State Governments. The shortage of doctors in public health facilities varies from State to State depending upon their policies and context. However, as per Rural Health Statistics (RHS) – 2018, State/UT wise details of availability of doctors at PHCs and shortage thereof is given at Annexure-I.

Under National Health Mission (NHM), financial and technical support is provided to States/UTs to strengthen their healthcare systems including support for recruitment of doctors on contractual basis, based on the requirements posed by them in their Programme Implementation Plans (PIPs) within their overall resource envelope.

In order to meet the shortage of doctors in PHCs and to improve doctor-patient ratio, the States are encouraged to adopt flexible norms for engaging doctors for public health facilities. Financial support is also provided to States for providing performance-based incentives, hard area allowance, providing accommodation and transport facilities in rural and remote areas, etc for engaging doctors in the public health facilities. Also, States are advised to put in place transparent policies of posting and transfer, and ensure rational deployment of healthcare professionals. State/UT Governments are impressed upon from time to time to fill up the vacant posts including those of doctors.

The Ministry has also taken measures to improve the availability of doctors through establishment of new Government colleges and increase of seats to existing Government medical colleges under centrally sponsored scheme and rationalization of norms for Government medical colleges in terms of faculty, land

etc. to facilitate setting up of new medical colleges. More than 29000 MBBS seats have been increased in the last 5 years.

(c) As per the budget announcement 2017-18, 1.5 lakh Sub Health Centres and Primary Health Centres are being transformed into Health and Wellness Centres across the country under Ayushman Bharat (AB-HWCs) for provision of comprehensive primary care that includes preventive healthcare and health promotion at the community level with continuum of care approach.

The AB-HWCs will provide an expanded range of services to include care for non - communicable diseases, palliative and rehabilitative care, Oral, Eye and ENT care, mental health and first level care for emergencies and trauma as well as health promotion and wellness activities like Yoga apart from services already being provided for maternal and child health including immunization and communicable diseases.

(d) & (e) Rural Health Statistics (RHS) is an annual publication, based on Health care administrative data generated by the health care system. RHS provides reliable and updated information on rural health infrastructure and requirements of public health facilities in rural areas. As per the RHS-2018, the state-wise details of shortfall of health facilities including PHCs, infrastructural facilities available and status of shortage/ vacancy position of human resources are at Annexure-II to Annexure-VI.

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## ANNEXURE-I

<b>DOCTORS<sup>+</sup> AT PRIMARY HEALTH CENTRES (As on 31st March, 2018)</b>						
<b>S. No.</b>	<b>State/UT</b>	<b>Required<sup>1</sup></b>	<b>Sanctioned</b>	<b>In Position</b>	<b>Vacant</b>	<b>Shortfall</b>
		<b>[R]</b>	<b>[S]</b>	<b>[P]</b>	<b>[S-P]</b>	<b>[R-P]</b>
1	Andhra Pradesh	1147	2267	2045	222	*
2	Arunachal Pradesh	143	NA	125	NA	18
3	Assam	946	NA	1376	NA	*
4	Bihar #	1899	2078	1786	292	113
5	Chhattisgarh	793	793	359	434	434
6	Goa	25	48	56	*	*
7	Gujarat	1474	1865	1321	544	153
8	Haryana	368	551	491	60	*
9	Himachal Pradesh	576	636	622	14	*
10	Jammu & Kashmir	637	1347	694	653	*
11	Jharkhand	298	556	340	216	*
12	Karnataka	2359	2359	2136	223	223
13	Kerala	849	1120	1169	*	*
14	Madhya Pradesh	1171	1771	1112	659	59
15	Maharashtra	1823	3009	2929	80	*
16	Manipur	91	238	194	44	*
17	Meghalaya ##	108	128	130	*	*
18	Mizoram ###	57	152	59	93	*
19	Nagaland	126	108	118	*	8
20	Odisha	1288	1326	917	409	371
21	Punjab	432	593	480	113	*
22	Rajasthan	2078	2751	2396	355	*
23	Sikkim	24	NA	24	NA	0
24	Tamil Nadu	1421	3136	2780	356	*
25	Telangana	643	1254	1066	188	*
26	Tripura	108	0	119	*	*
27	Uttarakhand	257	425	241	184	16
28	Uttar Pradesh	3621	4509	1344	3165	2277
29	West Bengal	913	1268	1016	252	*
30	A& N Islands	22	42	34	8	*
31	Chandigarh	0	0	0	0	0
32	D & N Haveli	9	15	8	7	1
33	Daman & Diu	4	5	4	1	0
34	Delhi	5	21	22	*	*
35	Lakshadweep	4	8	8	0	*
36	Puducherry	24	38	46	*	*
	<b>All India<sup>2</sup>/ Total</b>	<b>25743</b>	<b>34417</b>	<b>27567</b>	<b>8572</b>	<b>3673</b>

**Source : Rural Health Statistics-2018**

Notes:

# Sanctioned data for year 2011 used , ## Sanctioned data for year 2015 used

### Sanctioned data for year 2013-14 use, NA : Not available, + Allopathic Doctors

All India figures for Vacancy and Shortfall are the totals of State-wise Vacancy and Shortfall ignoring surplus in some States / UTs, \* : Surplus

- <sup>1</sup> One per Primary Health Centre as per IPHS norms  
<sup>2</sup> For calculating the overall percentages of vacancy, the States/UTs for which manpower position is not available, are excluded

## Annexure-II

### SHORTFALL IN HEALTH FACILITIES AS PER 2011 POPULATION IN INDIA (As on 31st March, 2018)

S. No	State/ UT	Total Population in Rural Areas	Sub Centres				PHCs				CHCs			
			R	P	S	% Short fall	R	P	S	% Short fall	R	P	S	% Short fall
1	Andhra Pradesh	34776389	7261	7458	*	*	1197	1147	50	4	299	193	106	35
2	Arunachal Pradesh	1066358	318	312	6	2	48	143	*	*	12	63	*	*
3	Assam	26807034	5850	4644	1206	21	954	946	8	1	238	172	66	28
4	Bihar	92341436	18637	9949	8688	47	3099	1899	1200	39	774	150	624	81
5	Chhattisgarh	19607961	4885	5200	*	*	774	793	*	*	193	169	24	12
6	Goa	551731	122	214	*	*	19	25	*	*	4	4	0	0
7	Gujarat	34694609	8008	9153	*	*	1290	1474	*	*	322	363	*	*
8	Haryana	16509359	3301	2589	712	22	550	368	182	33	137	113	24	18
9	Himachal Pradesh	6176050	1285	2084	*	*	212	576	*	*	53	91	*	*
10	Jammu & Kashmir	9108060	2009	2967	*	*	327	637	*	*	81	84	*	*
11	Jharkhand	25055073	6060	3848	2212	37	966	298	668	69	241	171	70	29
12	Karnataka	37469335	7951	9443	*	*	1306	2359	*	*	326	206	120	37
13	Kerala	17471135	3551	5380	*	*	589	849	*	*	147	227	*	*
14	Madhya Pradesh	52557404	12415	11192	1223	10	1989	1171	818	41	497	309	188	38
15	Maharashtra	61556074	13512	10638	2874	21	2201	1823	378	17	550	361	189	34
16	Manipur	2021640	509	429	80	16	80	91	*	*	20	23	*	*
17	Meghalaya	2371439	759	443	316	42	114	108	6	5	28	28	0	0
18	Mizoram	525435	172	370	*	*	25	57	*	*	6	9	*	*
19	Nagaland	1407536	455	396	59	13	68	126	*	*	17	21	*	*
20	Odisha	34970562	8193	6688	1505	18	1315	1288	27	2	328	377	*	*
21	Punjab	17344192	3468	2950	518	15	578	432	146	25	144	151	*	*
22	Rajasthan	51500352	11459	14405	*	*	1861	2078	*	*	465	588	*	*
23	Sikkim	456999	113	147	*	*	18	24	*	*	4	2	2	50
24	Tamil Nadu	37229590	7533	8712	*	*	1251	1421	*	*	312	385	*	*
25	Telangana	21585313	4708	4744	*	*	768	643	125	16	192	91	101	53
26	Tripura	2712464	691	1020	*	*	109	108	1	1	27	22	5	19
27	Uttarakhand	7036954	1442	1847	*	*	238	257	*	*	59	67	*	*
28	Uttar Pradesh	155317278	31200	20521	10679	34	5194	3621	1573	30	1298	822	476	37
29	West Bengal	62183113	13083	10357	2726	21	2153	913	1240	58	538	348	190	35
30	A & N Islands	237093	50	123	*	*	8	22	*	*	2	4	*	*
31	Chandigarh	28991	5	17	*	*	0	0	0	0	0	0	0	0
32	D & N Haveli	183114	56	71	*	*	8	9	*	*	2	2	0	0
33	Daman & Diu	60396	13	26	*	*	2	4	*	*	0	2	*	*
34	Delhi	419042	83	12	71	86	13	5	8	62	3	0	3	100
35	Lakshadweep	14141	4	14	*	*	0	4	*	*	0	3	*	*
36	Puducherry	395200	79	54	25	32	13	24	*	*	3	3	0	0
	<b>All India/ Total</b>	<b>833748852</b>	<b>179240</b>	<b>158417</b>	<b>32900</b>	<b>18</b>	<b>29337</b>	<b>25743</b>	<b>6430</b>	<b>22</b>	<b>7322</b>	<b>5624</b>	<b>2188</b>	<b>30</b>

Note : The requirements calculated using the prescribed norms on the basis of rural population from Census 2011, All India shortfall is derived by addition state-wise figures of shortfall ignoring the existing surplus in some of the state.

Note : R – Required, P - Position S : Shortfall, \* Surplus

Annexure-III

<b>INFRASTRUCTURE FACILITIES AT PRIMARY HEALTH CENTRES -I (As on 31st March, 2018)</b>										
S.No.	State/UT	Number of PHCs Functioning	Number of Primary Health Centres							
			PHCs functioning on 24X7 basis		With Labour Room		With OT		With at least 4 beds	
			Number	%	Number	%	Number	%	Number	%
		(1)	(2)	(3)	(2)	(3)	(4)	(5)	(6)	(7)
1	Andhra Pradesh	1147	618	53.9	979	85.4	946	82.5	1147	100.0
2	Arunachal Pradesh	143	64	44.8	72	50.3	22	15.4	54	37.8
3	Assam	946	520	55.0	765	80.9	54	5.7	410	43.3
4	Bihar	1899	795	41.9	795	41.9	496	26.1	795	41.9
5	Chhattisgarh	793	276	34.8	723	91.2	267	33.7	604	76.2
6	Goa	25	15	60.0	15	60.0	15	60.0	15	60.0
7	Gujarat	1474	314	21.3	1052	71.4	349	23.7	1474	100.0
8	Haryana	368	237	64.4	275	74.7	44	12.0	302	82.1
9	Himachal Pradesh	576	12	2.1	164	28.5	183	31.8	144	25.0
10	Jammu & Kashmir	637	204	32.0	305	47.9	14	2.2	421	66.1
11	Jharkhand	298	113	37.9	225	75.5	85	28.5	160	53.7
12	Karnataka	2359	961	40.7	1678	71.1	1265	53.6	2273	96.4
13	Kerala	849	170	20.0	62	7.3	60	7.1	251	29.6
14	Madhya Pradesh	1171	766	65.4	896	76.5	435	37.1	1154	98.5
15	Maharashtra	1823	700	38.4	1747	95.8	1637	89.8	1519	83.3
16	Manipur	91	69	75.8	59	64.8	0	0.0	89	97.8
17	Meghalaya	108	86	79.6	107	99.1	0	0.0	81	75.0
18	Mizoram	57	41	71.9	57	100.0	57	100.0	57	100.0
19	Nagaland	126	34	27.0	95	75.4	6	4.8	68	54.0
20	Odisha	1288	126	9.8	617	47.9	76	5.9	26	2.0
21	Punjab	432	214	49.5	274	63.4	110	25.5	257	59.5
22	Rajasthan	2078	627	30.2	1689	81.3	813	39.1	1711	82.3
23	Sikkim	24	24	100.0	24	100.0	24	100.0	24	100.0
24	Tamil Nadu	1421	1283	90.3	1349	94.9	131	9.2	1310	92.2
25	Telangana	643	304	47.3	643	100.0	643	100.0	643	100.0
26	Tripura	108	85	78.7	86	79.6	0	0.0	60	55.6
27	Uttarakhand	257	89	34.6	162	63.0	200	77.8	256	99.6
28	Uttar Pradesh	3621	439	12.1	1978	54.6	1416	39.1	3621	100.0
29	West Bengal	913	257	28.1	462	50.6	108	11.8	850	93.1
30	A & N Islands	22	20	90.9	22	100.0	20	90.9	22	100.0
31	Chandigarh	0	0	0.0	0	0.0	0	0.0	0	0.0
32	D & N Haveli	9	7	77.8	7	77.8	7	77.8	0	0.0
33	Daman & Diu	4	2	50.0	2	50.0	4	100.0	4	100.0

34	Delhi	5	1	20.0	1	20.0	1	20.0	1	20.0
35	Lakshadweep	4	4	100.0	4	100.0	4	100.0	4	100.0
36	Puducherry	24	15	62.5	24	100.0	4	16.7	15	62.5
	<b>All India/Total</b>	<b>25743</b>	<b>9492</b>	<b>36.9</b>	<b>17415</b>	<b>67.6</b>	<b>9496</b>	<b>36.9</b>	<b>19822</b>	<b>77.0</b>

### Annexure-IV

#### INFRASTRUCTURE FACILITIES AT PRIMARY HEALTH CENTRES - II

S. No.	State/UT	Number of PHCs Functioning	Number of Primary Health Centres									
			Without Electric Supply		Without Regular Water Supply		Without All-Weather Motorable Approach Road		With Telephone		With Computer	
			Number	%	Number	%	Number	%	Number	%	Number	%
			(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)	(10)
1	Andhra Pradesh	1147	0	0.0	0	0.0	0	0.0	1075	93.7	1075	93.7
2	Arunachal Pradesh	143	15	10.5	24	16.8	26	18.2	7	4.9	13	9.1
3	Assam	946	14	1.5	21	2.2	830	87.7	231	24.4	620	65.5
4	Bihar	1899	0	0.0	0	0.0	0	0.0	526	27.7	783	41.2
5	Chhattisgarh	793	40	5.0	76	9.6	33	4.2	185	23.3	751	94.7
6	Goa	25	15	60.0	0	0.0	0	0.0	0	0.0	25	100.0
7	Gujarat	1474	0	0.0	0	0.0	0	0.0	1474	100.0	1313	89.1
8	Haryana	368	3	0.8	3	0.8	0	0.0	318	86.4	353	95.9
9	Himachal Pradesh	576	0	0.0	29	5.0	54	9.4	134	23.3	353	61.3
10	Jammu & Kashmir	637	107	16.8	132	20.7	111	17.4	69	10.8	400	62.8
11	Jharkhand	298	129	43.3	135	45.3	30	10.1	14	4.7	96	32.2
12	Karnataka	2359	30	1.3	71	3.0	154	6.5	2139	90.7	2180	92.4
13	Kerala	849	0	0.0	0	0.0	58	6.8	826	97.3	826	97.3
14	Madhya Pradesh	1171	0	0.0	112	9.6	50	4.3	1171	100.0	516	44.1
15	Maharashtra	1823	35	1.9	24	1.3	78	4.3	1248	68.5	1477	81.0
16	Manipur	91	11	12.1	39	42.9	6	6.6	21	23.1	45	49.5
17	Meghalaya	108	0	0.0	15	13.9	14	13.0	12	11.1	108	100.0
18	Mizoram	57	2	3.5	10	17.5	1	1.8	31	54.4	57	100.0
19	Nagaland	126	15	11.9	56	44.4	21	16.7	16	12.7	41	32.5
20	Odisha	1288	58	4.5	68	5.3	4	0.3	151	11.7	22	1.7
21	Punjab	432	0	0.0	0	0.0	0	0.0	103	23.8	118	27.3
22	Rajasthan	2078	59	2.8	160	7.7	77	3.7	797	38.4	1909	91.9
23	Sikkim	24	0	0.0	0	0.0	0	0.0	7	29.2	24	100.0
24	Tamil Nadu	1421	0	0.0	0	0.0	0	0.0	1203	84.7	1379	97.0
25	Telangana	643	0	0.0	0	0.0	0	0.0	643	100.0	643	100.0
26	Tripura	108	0	0.0	17	15.7	31	28.7	36	33.3	76	70.4
27	Uttarakhand	257	33	12.8	30	11.7	112	43.6	60	23.3	80	31.1
28	Uttar Pradesh	3621	213	5.9	270	7.5	459	12.7	820	22.6	2677	73.9
29	West Bengal	913	44	4.8	21	2.3	147	16.1	89	9.7	79	8.7
30	A & N Islands	22	0	0.0	0	0.0	5	22.7	22	100.0	21	95.5
31	Chandigarh	0	0	0.0	0	0.0	0	0.0	0	0.0	0	0.0
32	D & N Haveli	9	0	0.0	0	0.0	0	0.0	4	44.4	9	100.0
33	Daman & Diu	4	0	0.0	0	0.0	0	0.0	4	100.0	4	100.0
34	Delhi	5	0	0.0	0	0.0	0	0.0	5	100.0	5	100.0

35	Lakshadweep	4	0	0.0	0	0.0	0	0.0	4	100.0	4	100.0
36	Puducherry	24	0	0.0	0	0.0	0	0.0	24	100.0	24	100.0
	<b>All India/Total</b>	<b>25743</b>	<b>823</b>	<b>3.2</b>	<b>1313</b>	<b>5.1</b>	<b>2301</b>	<b>8.9</b>	<b>13469</b>	<b>52.3</b>	<b>18106</b>	<b>70.3</b>

### Annexure-V

<b>INFRASTRUCTURE FACILITIES AT PRIMARY HEALTH CENTRES -III</b>					
<b>(As on 31st March, 2018)</b>					
<b>S.No.</b>	<b>States / UT</b>	<b>Number of PHCs Functioning</b>	<b>Referral Transport</b>	<b>Registered RKS</b>	<b>No. of PHCs Functioning as per IPHS norms</b>
		<b>(1)</b>	<b>(2)</b>	<b>(3)</b>	<b>(4)</b>
1	Andhra Pradesh	1147	1147	1147	618
2	Arunachal Pradesh	143	56	117	0
3	Assam	946	738	946	0
4	Bihar	1899	496	1783	0
5	Chhattisgarh	793	416	772	0
6	Goa	25	25	9	25
7	Gujarat	1474	1181	1393	NA
8	Haryana	368	368	362	28
9	Himachal Pradesh	576	576	538	0
10	Jammu & Kashmir	637	385	619	NA
11	Jharkhand	298	128	298	0
12	Karnataka	2359	1084	2359	0
13	Kerala	849	54	849	0
14	Madhya Pradesh	1171	1171	1157	0
15	Maharashtra	1823	1814	1814	759
16	Manipur	91	21	91	0
17	Meghalaya	108	94	108	0
18	Mizoram	57	57	57	0
19	Nagaland	126	51	102	1
20	Odisha	1288	1276	1279	0
21	Punjab	432	130	432	0
22	Rajasthan	2078	1838	2034	0
23	Sikkim	24	24	24	24
24	Tamil Nadu	1421	1421	1421	1271
25	Telangana	643	643	643	0
26	Tripura	108	102	100	0
27	Uttarakhand	257	71	257	91
28	Uttar Pradesh	3621	1041	460	170
29	West Bengal	913	130	795	0
30	A& N Islands	22	22	22	21
31	Chandigarh	0	0	0	0
32	D & N Haveli	9	7	6	7
33	Daman & Diu	4	4	2	4
34	Delhi	5	1	0	5



35	Lakshadweep	4	4	4	4
36	Puducherry	24	24	24	24
	<b>All India/Total</b>	<b>25743</b>	<b>16600</b>	<b>22024</b>	<b>3052</b>

Notes:

NA: Not Available.

## Annexure-VI

Availability of Toilets in SCs, PHCs and CHCs (As on 31st March 2018)										
S.No	State/UT	No. of Sub Centre Functioning	Sub Centre		No. of PHCs Functioning	Primary Health Centre		No. of CHCs Functioning	Community Health Centre	
			Without Separate Toilet for Male & Female Patients	Without Toilet facility for Staff		Without Separate Toilet for Male & Female Patients	Without Toilet facility for Staff		Without Separate Toilet for Male & Female Patients	Without Toilet facility for Staff
1	Andhra Pradesh	7458	7458	0	1147	4	0	193	0	0
2	Arunachal Pradesh	312	223	133	143	93	50	46	30	9
3	Assam	4644	3545	NA	946	176	NA	172	1	NA
4	Bihar	9949	NA	NA	1899	NA	NA	150	NA	NA
5	Chhattisgarh	5200	2155	2325	793	624	438	169	29	12
6	Goa	214	0	0	25	15	15	4	0	0
7	Gujarat	9153	8469	6656	1474	501	770	363	56	150
8	Haryana	2589	1520	1729	368	53	44	113	7	7
9	Himachal Pradesh	2084	0	0	576	283	0	91	0	0
10	Jammu & Kashmir	2967	1456	1459	637	216	271	84	50	60
11	Jharkhand	3848	2359	2306	298	175	288	171	0	0
12	Karnataka	9443	3066	3066	2359	270	270	206	2	2
13	Kerala	5380	5380	656	849	193	193	227	34	34
14	Madhya Pradesh	11192	5408	6877	1171	551	538	309	62	69
15	Maharashtra	10638	7706	5493	1823	407	506	361	50	41
16	Manipur	429	112	69	91	24	14	23	4	0
17	Meghalaya	443	443	204	108	12	16	28	0	3
18	Mizoram	370	267	199	57	57	57	9	0	2
19	Nagaland	396	112	19	126	48	32	21	13	15
20	Odisha	6688	3770	2054	1288	378	291	377	17	66
21	Punjab	2950	659	894	432	306	398	151	141	143
22	Rajasthan	14405	12651	12368	2078	149	220	588	17	27
23	Sikkim	147	19	24	24	0	0	2	0	0
24	Tamil Nadu	8712	6990	4377	1421	238	224	385	0	0
25	Telangana	4744	4744	4744	643	0	0	91	0	0
26	Tripura	1020	637	600	108	16	7	22	2	1
27	Uttarakhand	1847	1394	1022	257	73	84	67	9	23
28	Uttar Pradesh	20521	20521	2355	3621	0	0	822	0	0
29	West Bengal	10357	8594	6910	913	198	0	348	81	0
30	A & N Islands	123	95	33	22	0	4	4	0	0
31	Chandigarh	17	11	17	0	0	0	0	0	0
32	D & N Haveli	71	35	35	9	9	9	2	0	0
33	Daman & Diu	26	0	0	4	0	0	2	0	0
34	Delhi	12	0	12	5	3	0	0	0	0
35	Lakshadweep	14	8	6	4	0	0	3	0	0
36	Puducherry	54	0	0	24	0	0	3	0	0
	<b>All India/Total</b>	<b>158417</b>	<b>109807</b>	<b>66642</b>	<b>25743</b>	<b>5072</b>	<b>4739</b>	<b>5624</b>	<b>605</b>	<b>664</b>

Note: N.A Data not Available