

GOVERNMENT OF INDIA  
MINISTRY OF HOUSING AND URBAN AFFAIRS  
LOK SABHA  
UNSTARRED QUESTION NO. 2156

TO BE ANSWERED ON JULY 31, 2018  
OVER-POPULATION IN URBAN AREAS

No. 2156. Shri G.M.SIDDESHWARA:

Will the Minister of HOUSING AND URBAN AFFAIRS be pleased to state:

- (a) whether the Government is aware of overcrowding/over-population in majority of urban areas in the country including Delhi, Bangalore and Mumbai, if so, the details thereof and the reasons therefor;
- (b) the steps taken/being taken by the Government to decongest over-populated urban areas including Delhi, Bangalore and Mumbai and also to address rural migration to urban areas; and
- (c) the extent to which the plan to decongest Delhi by developing ring towns has been successful?

ANSWER

THE MINISTER OF STATE (INDEPENDENT CHARGE) OF  
THE MINISTRY OF HOUSING AND URBAN AFFAIRS  
(SHRI HARDEEP SINGH PURI)

- (a) As per the Census 2011, the total urban population increased from 286.11 million to 377.10 million showing an increase of 31.8 %, during the period 2001-2011. The rate of increase of population in 53 major cities during the same period is given in Annexure - I.

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The density of population (persons per sq.km) in the cities of Delhi, Bangalore and Mumbai is 19660, 11470 and 15517 respectively. The density of the 53 cities is at Annexure - II  
The reasons for high urban population growth are (i) large scale in-migration to urban areas from rural areas and (ii) natural growth of the urban population.

- (b) Urban development is a state subject and the State governments in their efforts to decongest over-populated urban areas prepare the Metropolitan Region Plans. The examples of such plans are NCR Regional Plan 2021, Draft Mumbai Metropolitan Region Plan 2036, Bengaluru Metropolitan Region Plan 2031 and Hyderabad Metropolitan Region Plan 2031. These plans have advocated decentralization of economic activities from the congested core areas.
- (c) The relative share of Delhi in the population of NCR has been steadily increasing during the period 1981-2001. Keeping this in view, NCR Plan 2021, has been prepared to reduce the burden on infrastructure in Delhi. The plan envisages development of Central National Capital Region (CNCR) towns like Ghaziabad-Loni, Noida, Gurgaon-Manesar, Faridabad-Ballabgarh, Bahadurgarh, and Sonapat-Kundli. The Ministry is funding projects for De-congestion of Delhi from the Urban Development Fund (UDF). A list of such projects is at Annexure-III

**Annexure- I as referred to in reply to Lok Sabha Unstarred Question No 2156 for**

**Metropolitan Urban Agglomerations and Cities in India in 2011  
and the Decadal Variations in Their Population Since 1951**

S.N o.	U.A / City (as per 2011 Census)	Population						Decadal Growth ( % )						
		1951	1961	1971	1981	1991	2001	2011	1951- 61	1961-71	1971- 81	1981-91	1991-01	2001-11
1	Agra U.A	375665	508680	634622	747318	948063	1,331,339	1,746,467	35.41	24.76	17.76	26.86	40.43	31.18
2	Ahmadabad U.A	877329	1206001	1760950	2557560	3312216	4,525,013	6,352,254	37.46	46.02	45.24	29.51	36.62	40.38
3	Allahabad U.A	332295	430730	513036	650070	844546	1,042,229	1,216,719	29.62	19.11	26.71	29.92	23.41	16.74
4	Amritsar U.A	336114	390055	454805	594844	708835	1,003,917	1,183,705	16.05	16.6	30.79	19.16	41.63	17.91
5	Asansol U.A	156165	256426	318477	502558	763939	1,067,369	1,243,008	64.2	24.2	57.8	52.01	39.72	16.46
6	Aurangabad U.A	66636	97701	165253	316421	592709	892,483	1,189,376	46.62	69.14	91.48	87.32	50.58	33.27
7	Bangalore U.A	786343	1206961	1664208	2921751	4130288	5,701,446	8,499,399	53.49	37.88	75.56	41.36	38.04	49.07
8	Bhopal U.A	102333	222948	384859	671018	1062771	1,458,416	1,883,381	17.87	72.62	74.35	58.38	37.23	29.14
9	Chennai U.A	1542333	1944502	3169930	4289347	5421985	6,560,242	8,696,010	26.08	63.02	35.31	26.41	20.99	32.56
10	Coimbatore U.A	287334	448201	736203	920355	1100746	1,461,139	2,151,466	55.99	64.26	25.01	19.6	32.74	47.25
11	Chandigarh U.A	NA	99262	232940	422841	575829	808,515	1,025,682	NA	34.67	81.52	36.18	40.41	26.86
12	Delhi U.A	1437134	2359408	3647023	5729283	8419084	12,877,470	16,314,838	64.17	54.57	57.09	46.95	52.96	26.69
13	Dhanbad U.A	73602	230394	458016	685240	815005	1,065,327	1,195,298	13.03	98.8	49.61	18.94	30.71	12.20
14	Durg Bhillainager UA	20249	133230	245124	490214	685474	927,864	1,064,077	57.96	83.99	99.99	39.83	35.36	14.68
15	Fariabad (M.Corp.)	37393	59039	122817	330864	617717	1,055,938	1,404,653	57.89	108.03	169.4	86.7	70.94	33.02
16	Greater Mumbai U.A	3216904	4515495	6591667	9421962	12596243	16,434,386	18,414,288	40.37	45.98	42.94	33.69	30.47	12.05
17	Ghaziabad UA	43745	70438	137033	287170	511759	968,256	2,358,525	61.02	94.54	109.56	78.21	89.20	143.58
18	Gwalior UA	241577	300587	406140	555862	717780	865,548	1,101,981	24.43	35.12	36.86	29.13	20.59	27.32
19	Hyderabad U.A	1135758	1254759	1815117	2607770	4344437	5,742,036	7,749,334	10.48	44.66	43.67	66.6	32.17	34.96
20	Indore U.A	310859	394941	560936	829327	1109056	1,516,918	2,167,447	27.05	42.03	47.85	33.73	36.78	42.88
21	Jabalpur U.A	256998	367014	534845	757303	888916	1,098,000	1,267,564	42.81	45.73	41.59	17.38	23.52	15.44
22	Jaipur (M.Corp.)*	304380	410376	636768	1015160	1518235	2,322,575	3,073,350	34.82	55.17	59.42	49.56	52.98	32.33
23	Jamshedpur U.A	218162	328044	440426	680054	829171	1,104,713	1,337,131	50.37	34.26	54.41	21.93	33.23	21.04
24	Jodhpur UA	180717	224760	317612	506345	666279	860,818	1,137,815	24.37	41.31	59.42	31.59	29.20	32.18
25	Kanpur U.A	705383	971062	1275242	1639064	2029889	2,715,555	2,920,067	37.66	31.32	28.53	23.84	33.78	7.53
26	Kochi U.A	211729	333882	554298	824926	1140605	1,355,972	2,117,990	57.69	66.02	48.82	38.27	18.88	56.20
27	Kolkata U.A	4669559	5983669	7420300	9194018	11021918	13,205,697	14,112,536	28.14	24.01	23.9	19.88	19.81	6.87
28	Kota MC	65107	120345	212991	358241	537371	703,150	1,001,365	84.84	76.98	68.20	50.00	30.85	42.41
29	Kozhikode UA	178187	299610	458016	546058	801190	880,247	2,030,519	68.14	52.87	19.22	46.72	109.87	130.68
30	Kannur UA	82471	169335	135967	417185	463962	498,207	1,642,892	105.33	80.29	206.83	11.21	107.38	229.76
31	Kollam UA	66126	123291	166079	258552	362572	380,091	1,110,005	86.45	34.70	55.68	40.23	104.83	192.04
32	Lucknow U.A	496861	655673	813982	1007604	1669204	2,245,509	2,901,474	31.96	24.14	23.79	65.66	34.53	29.21
33	Ludhiana (M.Corp.)	153795	244032	401176	607052	1042740	1,398,467	1,613,878	58.67	64.39	51.32	71.77	34.11	15.40
34	Madurai U.A	370791	490882	708445	906945	1085914	1,203,095	1,462,420	32.39	44.32	28.02	19.73	10.79	21.55
35	Meerut U.A	245179	294853	383106	542998	849799	1,161,716	1,424,908	20.26	29.93	41.74	56.5	36.7	22.66
36	Malappuram UA	10357	12276	47736	93745	142204	170,409	1,698,645	18.53	88.86	96.38	51.69	19.83	896.80
37	Nagpur U.A	449099	643659	866076	1219461	1664006	2,129,500	2,497,777	43.32	34.56	40.8	36.45	27.97	17.29
38	Nashik U.A	156888	215576	271681	443003	725341	1,152,326	1,562,769	37.41	26.03	63.06	63.73	58.87	35.62
39	Patna U.A	326163	414811	551210	918903	1099647	1,697,976	2,046,652	27.18	32.88	66.71	19.67	54.41	20.53
40	Pune U.A	608634	790798	1135034	1722186	2493987	3,760,636	5,049,968	29.93	43.53	51.73	44.82	50.79	34.28
41	Rajkot U.A	132069	194145	300612	445076	654490	1,003,015	1,390,933	47	54.84	48.06	47.05	53.25	38.68
42	Ranchi UA	106849	140253	266545	502771	614795	863,495	1,126,741	31.26	90.05	88.63	22.28	40.45	30.49
43	Raipur UA	89804	139792	205986	338245	462694	700,113	1,122,555	55.66	47.35	64.21	36.79	51.31	60.34
44	Surat U.A	237394	317519	493001	923865	1518950	2,811,614	4,585,367	33.75	55.27	87.4	64.41	85.1	63.09
45	Srinagar UA	NA	NA	NA	NA	NA	988,210	1,273,312	NA	NA	NA	NA	NA	28.85
46	Thrissur UA	75342	73038	102198	239614	275053	330,122	1,854,783	96.94	39.92	34.46	14.79	20.02	461.85
47	Thiruvananthapuram UA	191343	297819	435473	520125	826225	889,635	1,687,406	55.65	46.22	19.44	58.85	107.67	89.67
48	Tirchirappalli UA	294233	338881	464624	609548	711862	866,354	1,021,717	15.17	37.11	31.19	16.79	21.70	17.93
49	Vadodara U.A	211407	309716	473197	782403	1126824	1,491,045	1,817,191	46.5	52.78	65.34	44.02	32.32	21.87
50	Varanasi U.A	369799	505952	635175	797162	1030863	1,203,961	1,435,113	36.82	25.54	25.5	29.32	16.79	19.20
51	Vijayawada U.A	186394	269536	395084	613722	845756	1,039,518	1,491,202	44.61	46.58	55.34	37.81	22.91	43.45
52	Visakhapatnam U.A	108042	211190	363467	603630	1057118	1,345,938	1,730,320	95.47	72.1	66.08	75.13	27.32	28.56
53	Vasi Virar City MC	19640	28238	44909	52398	83734	174,396	1,221,233	43.78	59.04	16.88	59.80	208.27	600.26
<b>Total (1-53)</b>		<b>23158670</b>	<b>32046785</b>	<b>45530417</b>	<b>65619137</b>	<b>89519796</b>	<b>121,057,926</b>	<b>160,725,506</b>	<b>38.38</b>	<b>42.07</b>	<b>44.12</b>	<b>36.42</b>	<b>35.23</b>	<b>32.77</b>
<b>Urban Pop of India**</b>		<b>61986496</b>	<b>78343288</b>	<b>108255756</b>	<b>156419768</b>	<b>215771612</b>	<b>286,119,889</b>	<b>377,105,760</b>	<b>26.39</b>	<b>38.18</b>	<b>44.49</b>	<b>37.94</b>	<b>32.60</b>	<b>31.80</b>

\* Figures for 1951 to 1991 pertain to Jaipur U.A as given in "Census of India, 1991 : Part II - A (II) - Towns and Urban Agglomerations classified by population in 1991 with variation since 1901"

\*\* Excludes the figures of Jammu & Kashmir from 1901 - 1991, where census was not conducted in 1991. Also excludes the figures of Assam of 1981 where Census was not held in 1981

Source : 1. Census of India, 1991 : Part II - A (II) - Towns and Urban Agglomerations classified by population in 1991 with variation since 1901"

**Annexure- II as referred to in reply to Lok Sabha Unstarred Question No 2156 for 31.07.2018**

Sl. No	Town/City	State/Uts	Population Density
1	Pune	Maharashtra	40093
2	Dhanbad	Jharkhand	35173
3	Chennai	Tamil Nadu	26553
4	Kolkata	West Bengal	24306
<b>5</b>	<b>Delhi</b>	<b>Delhi</b>	<b>19660</b>
6	Madurai	Tamil Nadu	19589
7	Hyderabad	Telangana	19543
8	Allahabad	Uttar Pradesh	16679
9	Patna	Bihar	15640
<b>10</b>	<b>Greater Mumbai</b>	<b>Maharashtra</b>	<b>15517</b>
11	Varanasi	Uttar Pradesh	14598
12	Jodhpur	Rajasthan	13438
13	Surat	Gujarat	13304
14	Agra	Uttar Pradesh	13152
15	Ahmadabad	Gujarat	11895
16	Indore	Madhya Pradesh	11569
<b>17</b>	<b>Bengaluru</b>	<b>Karnataka</b>	<b>11470</b>
18	Nagpur	Maharashtra	11401
19	Kanpur	Uttar Pradesh	10377
20	Ludhiana	Punjab	10158
21	Coimbatore	Tamil Nadu	9950
22	Meerut	Uttar Pradesh	9197
23	Chandigarh	Chandigarh	9184
24	Aurangabad	Maharashtra	8485
25	Rajkot	Gujarat	8405
26	Amritsar	Punjab	8326
27	Lucknow	Uttar Pradesh	8077
28	Ghaziabad	Uttar Pradesh	7494
29	Jabalpur	Madhya Pradesh	7092
30	Faridabad	Haryana	6932
31	Jamshedpur (NAC)	Jharkhand	6790
32	Raipur	Chhattisgarh	6598
33	Vadodara	Gujarat	6485
34	Vijayawada	Andhra Pradesh	6315
35	Bhopal	Madhya Pradesh	6290
36	Jaipur	Rajasthan	6285
37	Ranchi	Jharkhand	6130
38	Kollam	Kerala	6091
39	Kochi	Kerala	6077
40	Gwalior	Madhya Pradesh	6071
41	Tiruchirappalli	Tamil Nadu	5768
42	Nashik	Maharashtra	5735
43	Kannur (M)	Kerala	5152
44	Thiruvananthapuram	Kerala	5069
45	Durg -Bhilai Nagar	Chhattisgarh	4564
46	Asansol	West Bengal	4503
47	Kozhikode	Kerala	4419
48	Srinagar	Jammu & Kashmir	4238
49	Vasai-Virar City (M Corp)	Maharashtra	3827
50	GVMC	Andhra Pradesh	3365
51	Thrissur	Kerala	3115
52	Kota	Rajasthan	1901
53	Malappuram (M )	Kerala	1742

Computed from Census of India, 2011

**Annexure- III as referred to in reply to Lok Sabha Unstarred Question No 2156 for 31.07.2018**

<b>S.No</b>	<b>Project Name</b>	<b>Project Cost (Rs in Crore)</b>	<b>Approved UDF Funding (Rs in Crore)</b>
1	Integrated Transit Corridor Development Plan along Mathura Road, Bhairon Marg, Mahatma Gandhi Marg and connecting Mathura Road to Mahatma Gandhi Marg via Underground Tunnel below Pragati Maidan. The Project includes underground tunnel, underpass, clover leaves, FOBs, Loops, ramps footpaths, road work including road signage, street light works, ventilation of tunnel, drainage, rain water harvesting and allied works.	928.17	739.19
2	Construction of flyover passes between Northern Mahipalpur by pass road and Airport road near Hanuman Mandir, New Delhi.	188.00	150.40
3	Construction of Flyover-cum-ROB on UER-I at Narela.	437.21	349.77
4	Construction of skywalk and FOB at the Junction of Sikandra Road, Mathura Road, Tilak Marg and Bhadur Shah Marg at 'W' Point near Hans Bhawan	54.34	43.47
5	Road corridor improvement of Ring Road from ISBT Kashmiri Gate to Shalimgarh Bypass including construction of up-ramp for U turn to join with existing elevated loop at ISBT Kashmiri Gate, widening of road by shifting entry/exit subway near Nigam Bodh Ghat (Project cost Rs. 18.68 crore, Approved UDF funding Rs. 14.94 crore	18.68	14.94
6	Construction of Grade Separator at Rani Jhansi Road (Project Cost Rs. 200.00 crore. Approved UDF funding Rs. 85.00 crore).	200.00	85.00

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