

**GOVERNMENT OF INDIA  
MINISTRY OF HUMAN RESOURCE DEVELOPMENT  
DEPARTMENT OF SCHOOL EDUCATION AND LITERACY**

**LOK SABHA  
UNSTARRED QUESTION NO. 78  
TO BE ANSWERED ON 17<sup>th</sup> JULY, 2017**

**Right to Education**

78. SHRI SANJAY DHOTRE:  
DR. SATYAPAL SINGH:  
SHRI J.J.T. NATTERJEE:  
SHRI RAM CHARITRA NISHAD:

Will the Minister of HUMAN RESOURCE DEVELOPMENT be pleased to state:

- (a) whether the Government has made any assessment of the implementation of Right to Education Act, its effect on the quality and standard of education and the coverage of the said Act in the country and if so, the details thereof and if not, the reasons therefor;
- (b) whether it is a fact that there is a significant reduction reported in the number of out of school children in 6-14 age group after the implementation of the said Act and if so, the details thereof;
- (c) whether there is a gap between sanctioned and utilised funds under the said Act during the last three years and current year and if so, the details thereof, State/UT-wise along with the reasons therefor and the reaction of the Government thereto; and
- (d) whether it is a fact that the RTE Act stipulates no child can be held back regardless of their performance upto eighth grade and this provision has a detrimental effect on learning outcomes of the students and if so, the views of the Government in this regard?

**ANSWER  
MINISTER OF STATE IN THE MINISTRY OF HUMAN RESOURCE DEVELOPMENT  
(SHRI UPENDRA KUSHWAHA)**

(a): The Right of Children to Free and Compulsory Education (RTE) Act, 2009, effective from 1<sup>st</sup> April, 2010, is being implemented throughout the country, except in Jammu & Kashmir for universalization of quality elementary education. The Central Government reviews and monitors implementation of the Act periodically with the States and Union Territories at different fora, including the State Education Ministers' Conferences. An independent concurrent financial review is also undertaken to cover all States within two years. Annual data on educational outcomes are collected through Unified District Implementation System of Education (UDISE) every year. The status of these evaluations and monitoring is placed in the public domain on the Ministry's website.

The Centrally Sponsored Scheme of Sarva Shiksha Abhiyan (SSA) has been designated as the vehicle for implementing the provisions of the RTE Act, 2009. The SSA programme is reviewed twice every year by a Joint Review Mission (JRM) comprising independent experts and members of external funding agencies, covering all States by rotation. The National

Achievement Surveys (NAS) were conducted by the National Council of Educational Research and Training (NCERT) once in three years for classes III, V & VIII in government and government aided schools to review trends in learning level.

In order to focus on quality education, the Central RTE Rules have been amended on 20th February, 2017 to include reference on class-wise, subject-wise Learning Outcomes. The Learning Outcomes for each class in Languages (Hindi, English and Urdu), Mathematics, Environmental Studies, Science and Social Science up to the elementary stage have, accordingly, been finalized and shared with all States and UTs. These would serve as a guideline for States and UTs to ensure that all children acquire appropriate learning level. From the year 2017-18, it has been decided that an assessment of learning outcomes would be conducted for Classes III, V & VIII as a sample survey at district level.

(b) Yes, Madam. There has been a significant reduction in the number of out of school children in the 6–14 years age group, from 81 lakh in 2009 to 61 lakh in 2014.

(c): Under the SSA, the outlay or estimates of expenditure to States and UTs in terms of Section 7(2) of the RTE Act, 2009 are made in the Annual Work Plan & Budget (AWP&B) as per the programmatic and financial norms of the scheme, which includes the share of both the centre and state. The approved outlay is apportioned between central and state share as per the existing funds sharing pattern of 60:40 (90:10 for North-Eastern States and 3 Himalayan States). 100% central share is provided to Union Territories without Legislature. The release of Central share are subject to, amongst other things, the mandatory submission of the requisite documents such as utilization certificate, up-to date expenditure statement, audit report, the release of commensurate state share by States and the availability of budgetary resources at the Budget Estimate/Revised Estimate stage. The state-wise details of allocation/estimates (including state share), release of central share and expenditure (including state share) under SSA during the last three years and current year are at **Annexure**.

(d): Section 16 of RTE Act, 2009 stipulates that “No child admitted in a school shall be held back in any class or expelled from school till the completion of elementary education.”

In pursuance of a resolution adopted in the 59th meeting of the Central Advisory Board of Education (CABE) held on 6th June, 2012, a Sub-Committee was constituted for assessment of implementation of Continuous and Comprehensive Evaluation (CCE) in the context of No-Detention provision in the RTE Act, 2009. The Sub-Committee submitted its report in August, 2014. The report of the Sub-Committee was placed before CABE in its meeting held on 19.8.2015, wherein it was decided to request all States and UTs to share their views on the No-Detention policy. Another sub-committee under the chairpersonship of Minister of Education, Government of Rajasthan was constituted on 26.10.2015, inter-alia, to review the feedback received from States and UTs on the ‘No-Detention’ Policy. 28 States have shared their views on the No Detention policy out of which 23 States have suggested modification to the No Detention policy. A meeting of CABE was held on 25.10.2016, where it was decided that the Central Government may bring in suitable amendment to the RTE Act, 2009. The matter is, therefore, under the active consideration of the Ministry.

## ANNEXURE

ANNEXURE REFERRED TO IN REPLY OF LOK SABHA UNSTARRED QUESTION NO. 78 FOR ANSWER ON 17.07.2017 ASKED BY SHRI SANJAY DHOTRE, DR. SATYAPAL SINGH, SHRI J.J.T. NATTERJEE AND SHRI RAM CHARITRA NISHAD REGARDING RIGHT TO EDUCATION.

## State-wise funds allocated, released and expenditure under Sarva Shiksha Abhiyan (SSA)

(Rs. in lakh)

Sl. No.	Name of the State	2014-15			2015-16		
		Allocation/Estimate (including State share)	Release of Central Share	Expenditure (including State share)	Allocation/Estimate (including State share)	Release of Central Share	Expenditure (including State share)
1	Andhra Pradesh	286775.47	154566.68	220151.96	211606.15	66810.81	161051.54
2	Arunachal Pradesh	41573.46	33607.83	35417.42	35864.48	18179.44	29271.33
3	Assam	180927.56	97782.17	154779.39	168215.67	100464.64	116527.23
4	Bihar	802157.80	216336.05	549982.34	738714.81	251557.33	576225.94
5	Chhattisgarh	146266.71	92705.34	170940.10	214934.28	62219.70	147751.88
6	Goa	2577.08	1310.38	2301.07	2423.75	813.58	1585.81
7	Gujarat	140821.83	78476.48	126367.05	197359.78	61563.82	182493.43
8	Haryana	93301.66	42110.65	77111.15	112058.25	34501.21	52916.29
9	Himachal Pradesh	25065.25	12547.30	22157.43	34533.84	12139.13	32526.67
10	Jammu & Kashmir	178530.32	51276.51	68657.21	237195.26	129980.55	182893.46
11	Jharkhand	193794.50	75775.18	130830.03	164930.30	55863.31	135591.04
12	Karnataka	133978.35	66213.52	103546.41	154580.82	41759.33	119636.52
13	Kerala	43109.17	21844.02	27164.26	41200.40	12858.86	25832.72
14	Madhya Pradesh	449489.52	149094.91	275475.85	460633.51	160197.85	212603.60
15	Maharashtra	143914.77	58288.54	119545.19	157494.84	41225.28	84734.46
16	Manipur	32181.27	21465.80	23629.08	32202.78	18355.46	15031.94
17	Meghalaya	40632.71	20404.51	26368.72	28572.45	16626.96	21003.75
18	Mizoram	21046.25	14739.69	13034.86	20723.49	9437.51	14382.25
19	Nagaland	29834.27	20568.72	15350.76	31401.22	8739.53	15943.80
20	Odisha	192326.54	66695.31	137715.57	232170.16	82081.65	134883.34
21	Punjab	85356.37	36215.98	64378.84	98473.90	30003.82	65592.85
22	Rajasthan	483635.95	248041.55	425261.03	502613.61	193462.09	425030.13
23	Sikkim	6057.89	4526.13	4819.66	6120.57	4054.36	5163.87
24	Tamil Nadu	198987.49	135819.79	178546.68	232915.02	82111.73	141320.18
25	Telangana	195982.92	81406.88	104426.68	166734.42	21776.01	68807.25
26	Tripura	23075.82	19800.13	21878.04	26134.95	16956.97	19667.41
27	Uttar Pradesh	882045.88	449867.53	780113.36	1513952.24	505434.30	1205725.47
28	Uttarakhand	51885.58	22880.56	37138.60	58173.09	22588.40	38131.67
29	West Bengal	476627.83	97240.30	250940.93	429479.85	84679.41	170734.26
30	A & N Islands	1031.98	147.21	609.12	895.45	359.46	696.75
31	Chandigarh	6909.78	3893.53	6436.30	5968.24	3521.81	5767.69
32	Dadra & N. Haveli	1795.04	911.74	1987.09	2141.03	594.91	1694.87
33	Daman & Diu	633.70	72.77	434.56	603.55	78.38	374.01
34	Delhi	20290.53	6223.73	12432.94	19202.29	7293.80	10328.59
35	Lakshadweep	291.05	58.83	448.88	311.82	139.87	235.30
36	Pondicherry	814.13	100.00	607.62	762.67	583.14	561.18
	<b>Total</b>	<b>5613726.43</b>	<b>2403016.25</b>	<b>4190986.17</b>	<b>6341298.94</b>	<b>2159014.41</b>	<b>4422718.48</b>

**Note:** Expenditure shown above is against receipts from Central release, State share release, Finance Commission Award and Miscellaneous incomes, if any.

## ANNEXURE

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## State-wise funds allocated, released and expenditure under Sarva Shiksha Abhiyan (SSA)

(Rs. in lakh)

Sl. No.	Name of the State	2016-17			2017-18	
		Allocation/Estimate (including State share)	Release of Central Share	Expenditure (including State share)	Allocation/Estimate (including State share)	Release of Central Share (as on 04.7.2017)
1	Andhra Pradesh	263700.49	63302.18	122115.26	288248.18	21216.67
2	Arunachal Pradesh	38085.81	19956.64	30445.19	38235.05	7148.56
3	Assam	167692.16	87652.30	106131.38	185643.36	14668.33
4	Bihar	966527.08	270688.44	638367.43	1055858.69	84970.68
5	Chhattisgarh	235111.31	59262.77	170229.54	226945.15	28253.63
6	Goa	2903.76	869.11	1791.08	3227.86	319.86
7	Gujarat	259135.02	77740.50	118412.76	345359.56	25534.31
8	Haryana	106238.33	32000.88	68265.36	114467.76	10315.47
9	Himachal Pradesh	42682.22	12825.46	30704.71	47374.29	2883.62
10	Jammu & Kashmir	206255.37	107250.05	125783.94	236201.56	114338.79
11	Jharkhand	156659.35	50945.73	131992.15	153218.88	41389.54
12	Karnataka	187896.99	54495.50	128686.02	180988.85	24572.00
13	Kerala	52747.60	11316.74	32147.72	56473.77	3703.32
14	Madhya Pradesh	522316.19	154455.09	266913.52	574094.96	51987.52
15	Maharashtra	229633.33	60369.65	192206.91	244698.72	30128.44
16	Manipur	27640.13	4405.31	14384.23	35935.7	1289.02
17	Meghalaya	45124.44	20067.00	23522.18	46814.13	4804.79
18	Mizoram	19625.21	10934.31	12664.43	18545.2	1016.85
19	Nagaland	30078.84	10725.34	17000.91	30690.1	1370.09
20	Odisha	221584.02	70423.00	156377.33	242535.84	24448.15
21	Punjab	105924.19	30002.69	60009.64	113910.30	9664.35
22	Rajasthan	586663.06	182578.48	453491.19	664765.47	66491.03
23	Sikkim	6851.10	3479.24	5015.36	6734.44	748.53
24	Tamil Nadu	265603.51	82111.30	138620.06	277843.06	27765.48
25	Telangana	185371.60	41776.09	124582.92	219503.49	12188.40
26	Tripura	29303.32	19190.95	19965.83	34331.17	3562.19
27	Uttar Pradesh	1901436.29	505433.99	1458836.03	2068813.46	168970.16
28	Uttarakhand	60826.59	25268.98	42238.11	92183.56	6221.18
29	West Bengal	468849.08	82185.32	173945.60	472695.48	24088.43
30	A & N Islands	1807.66	479.14	831.90	1985.25	300.00
31	Chandigarh	6557.82	3333.55	5673.19	9381.13	749.70
32	D&N Haveli	3132.32	1068.38	1974.23	5546.63	300.00
33	Daman & Diu	829.27	300.00	230.50	1251.98	200.00
34	Delhi	18726.98	8306.19	11439.95	34780.01	1515.05
35	Lakshadweep	366.48	239.87	250.99	405.51	100.00
36	Pondicherry	981.85	304.68	577.38	1265.46	200.00
	<b>Total</b>	<b>7424868.77</b>	<b>2165744.85</b>	<b>4885824.93</b>	<b>8130954.01</b>	<b>817424.14</b>

**Note:** Expenditure shown above is against receipts from Central release, State share release, Finance Commission Award and Miscellaneous incomes, if any.

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