GOVERNMENT OF INDIA MINISTRY OF CONSUMER AFFAIRS, FOOD & PUBLIC DISTRIBUTION DEPARTMENT OF FOOD AND PUBLIC DISTRIBUTION

LOK SABHA STARRED QUESTION NO. 368 TO BE ANSWERED ON 28th MARCH, 2017

FAIR PRICE SHOPS

*368. SHRI C.R. PATIL:
SHRI BHAIRON PRASAD MISHRA:

Will the Minister of CONSUMER AFFAIRS, FOOD AND PUBLIC DISTRIBUTION उपभोक्ता मामले, खाद्य और सार्वजनिक वितरण मंत्री be pleased to state:

- (a) whether the Government is providing quality foodgrains to consumers through the Fair Price Shops in the country and if so, the details thereof;
- (b) whether Fair Price Shopkeepers have been found indulging in the adulteration of foodgrains and if so, the details thereof including the number of cases of adulteration detected, State-wise;
- (c) the action taken against the guilty persons;
- (d) whether complaints have been received regarding corruption/ irregularities and diversion of funds/ration allocated for the poor and if so, the corrective steps being taken by the Government to check the same; and
- (e) the number and details of cases in which action was taken during the last two years?

A N S W E R MINISTER OF CONSUMER AFFAIRS, FOOD & PUBLIC DISTRIBUTION (SHRI RAMVILAS PASWAN)

(a) to (e): A statement is laid on the Table of the House

STATEMENT REFERRED TO IN REPLY TO PARTS (a) TO (e) OF THE STARRED QUESTION NO 368 DUE FOR ANSWER ON 28^{TH} MARCH, 2017 IN THE LOK SABHA

- (a): Yes Madam, Government has prescribed quality norms for foodgrains (wheat & rice) to be distributed under the Public Distribution System (PDS) through Fair Price Shops which are given at Annexure- I.
- (b)&(c):Regular surveillance, monitoring, inspection and random sampling of all the food products are undertaken by the officials of Food Safety Departments of the respective States/UTs to check that they comply with the standards laid down under Food Safety & Standards Act, 2006 and the Rules & Regulation made thereunder. In cases where food samples are found to be non-conforming, recourse is taken to penal provisions under Chapter-IX of the Food Safety and Standards Act, 2006. The implementation and enforcement of norms under Food Safety and Standards Act, 2006 and Rules & Regulation made thereunder primarily rests with the State/UT Government.

FSSAI vide letter dated 16th March, 2017 addressed to Commissioner of Food Safety of all States/UTs has specially asked them to ensure compliance of the provisions of the Food Safety and Standards Act, 2006 and Rules & Regulations made thereunder, by the establishments of FCI, the Food and Supply Departments and Fair Price Shops.

No separate enforcement data regarding samples taken from Fair Price Shops by Food Safety Authorities of the States/UTs is maintained centrally by FSSAI. However, based on information made available by the States/UTs, details of all food samples received, analyzed, found non-conforming to the norms and action taken under provision of FSS Act, 2006 during the year 2015-16 is at Annexure-II.

(d)&(e): Targeted PDS is operated under the joint responsibility of the Central and the State/UT Governments. Central Government is responsible for procurement, allocation and transportation of foodgrains upto the designated depots of the Food Corporation of India. The operational responsibilities for intra-state allocation and distribution of foodgrains within the States/UTs, identification of eligible beneficiaries, issuance of ration cards and supervision and monitoring of the Fair Price Shops (FPSs) etc. rest with the concerned State/UT Governments.

There have been complaints/reports from individuals and organizations as well as press reports relating to leakage/diversion of foodgrains, bogus/ineligible ration cards, irregular functioning of FPS, beneficiaries not getting their entitled quota of foodgrains etc. Under National Food Security [NFSA] Act, 2013 and Targeted Public Distribution System [TPDS] (Control) Order 2015, the responsibility of addressing these issues falls under the purview of respective State/UT Governments. Therefore, as and when complaints are received, these are referred to the State/UT Governments concerned for inquiry and appropriate action.

To strengthen and streamline TPDS, the Government has also initiated implementation of 'End-to-end Computerisation of TPDS Operations' during the 12th Five Year Plan (2012-17) on cost sharing basis with the States/UTs to ensure transparency and check leakages in the TPDS. The scheme inter-alia includes the actions: digitization of ration cards/beneficiary details and other databases, computerisation of supply-chain management, setting up transparency portals, grievance redressal mechanisms, installation of ePoS devices at Fair Price Shops and issuance of foodgrains after biometric authentication.

Further, NFSA provides for two tier Grievance Redressal Mechanism in each State/UT consisting of District Grievance Redressal Officers and State Food Commissions. A system of toll-free helpline numbers has also been put in place by State/UT Governments for suggestions/complaints regarding TPDS.

State/UT-wise details regarding action taken by the State/UT Governments against corruption/irregularities, diversion of funds/ration etc during the last two years is at *Annexure-III*.

ANNEXURE REFERRED TO IN REPLY TO PART (a) OF STARRED QUESTION NO 368 TO BE ANSWERED ON 28TH MARCH, 2017 IN LOK SABHA.

Quality norms of foodgrains (wheat & rice) prescribed for distribution under the Public Distribution System (PDS)

Wheat: Wheat is categorized based upon the percentage of weevilled grains as shown in the table below:-

| Category | Percentage of Weevilled grains |
|----------|--------------------------------|
| A | Upto 1% |
| В | Above 1% and upto 4% |
| С | Above 4% and upto 7% |
| D | Above 7% and upto 10% |

Stock of A and B categories conforming to Food Safety and Standards Authority of India (FSSAI) standards and free from insect infestation are prescribed for issue under PDS.

Rice: Rice is categorised on the basis of percentage of damaged and discoloured grains as shown in the table below:-

| CATEGORY 'A' | DAMAGED GRAIN | DISCOLOURED GRAIN |
|---------------------|------------------|--------------------------|
| Raw rice | Upto 3% | Upto 3% |
| Parboiled rice | Upto 3% | Upto 3% |
| CATEGORY 'B' | | |
| Raw Rice | above 3% upto 4% | above 3% upto 5% |
| Parboiled Rice | above 3% upto 4% | above 3% upto 5% |
| CATEGORY 'C' | | |
| Raw Rice | above 4% upto 5% | above 5% upto 7% |
| Parboiled Rice | above 4% upto 5% | above 5% upto 7% |
| CATEGORY 'D' | | |

Lot showing appreciable quantity of loose bran (more than 0.5%) or giving unpleasant smell in respect of raw and parboiled rice.

Stock of A, B & C categories conforming to FSSAI standards and free from insect infestation are prescribed for issue under the PDS and other Welfare Schemes of the Govt. of India, provided the refractions are only upto 20% in excess of the Uniform Specifications of the relevant marketing season in respect of broken grains, chalky grains, red grains, dehusked grains and the incidence of foreign matter does not exceeded 1% including rice bran. Inorganic foreign matter should not exceed 0.5%.

ANNEXURE REFERRED TO IN REPLY TO PART (b)&(c) OF STARRED QUESTION NO 368 TO BE ANSWERED ON 28TH MARCH, 2017 IN LOK SABHA.

| | | Annua | ıl Public Lab | oratory Testing | Report for | the year | 2015-2016 | | |
|-----|----------------------|---------------------|---------------------|----------------------------------|--------------------------|----------|-------------------------------|--|--|
| Sr. | Name of the | Total No. | No. of | No. of Samples found | No. of Cases Launched | | No. of Convictions/ Penalties | | |
| No | State/ U.T. | samples received | Samples Analyzed | adulterated and Misbranded | Criminal | Civil | Convictio ns | Penalties/ Amount raised in Rupees | |
| 1. | A & N Islands | 156 | 156 | 25 | 0 | 0 | 0 | Rs. 2,71,000 | |
| 2. | Andhra Pradesh | 4860 | 4860 | 870 | 194 | 347 | 4 | 83/ Rs. 52,15,000 | |
| 3. | Arunachal Pradesh | 290 | 290 | 30 | 0 | 28 | 0 | 5/ Rs. 15,000 | |
| 4. | Assam | 503 | 503 | 72 | 10 | 80 | 2 | 4 | |
| 5. | Bihar | 2032 | 1447 | 35 | 0 | 93 | 0 | 4/ RS. 20,000 | |
| 6. | Chandigarh | 206 | 206 | 15 | | 15 | 0 | Rs. 10,52,000 | |
| 7. | Chhattisgarh | 1026 | 1026 | 298 | 3 | 17 | 0 | Rs. 85,000 | |
| 8. | Dadra & N.H | 65 | 65 | 5 | 0 | 2 | 0 | 0 | |
| 9. | Daman & Diu | 106 | 106 | 11 | 0 | 11 | 0 | 0 | |
| 10. | Delhi | 1472 | 1472 | 239 | 149 | 0 | 0 | Rs. 44,82,500 | |
| 11. | Goa | 1132 | 1155 | 72 | 0 | 4 | 1 | 1/ Rs. 5,000 | |
| 12. | Gujarat | 15115 | 14891 | 1242 | 30 | 507 | 1 | 182/ Rs. 1,90,05,906 | |
| 13. | Haryana | 2121 | 2063 | 180 | 7 | 149 | 0 | 111/ Rs. 27,43,600 | |
| 14. | Himachal Pradesh | 415 | 390 | 53 | 22 | 12 | 25 | Rs. 9,50,000 | |
| 15. | Jammu & Kashmir | 1354 | 1215 | 334 | 1 | 335 | 215 | Rs. 22,14,400 | |
| 16. | Karnataka | 2894 | 2340 | 433 | | 58 | 0 | Rs. 4,36,000 | |
| 17. | Kerala | 2364 | 2196 | 459 | 138 | 246 | 17 | 44 / Rs. 66,33,500 | |
| 18. | Madhya Pradesh | 10035 | 9994 | 1311 | 82 | 879 | 36 | 447/ Rs. 4,48,26,000 | |
| 19. | Maharashtra | 2019 | 1400 | 345 | 396 | 85 | | Rs. 12,25,500 | |
| 20. | Manipur | 67 | 67 | 0 | 0 | 8 | 8 | 8/ Rs. 1,64,000 | |
| 21. | Meghalaya | 124 | 87 | 4 | 0 | 0 | 0 | 0 | |
| 22. | Mizoram | 24 | 17 | 4 | 0 | 0 | 0 | 0 | |
| 23. | Nagaland | 187 | 187 | 76 | | 32 | 20 | 20/ Rs. 10,000 | |
| 24. | Odisha | 211 | 211 | 61 | | 2 | | 1 | |
| 25. | Puducherry | 827 | 827 | 11 | 0 | 1 | 0 | 1/ Rs. 5,000 | |
| 26. | Sikkim | 5 | 5 | 0 | 0 | 0 | 0 | 0 | |
| 27. | Tamil Nadu | 1742 | 1783 | 607 | 107 | 308 | 23 | 202/ Rs. 58,90,800 | |
| 28. | Tripura | 814 | 814 | 17 | | 5 | 0 | Rs. 2,750 | |
| 29. | Uttar Pradesh | 17726 | 14833 | 7189 | 506 | 4864 | 164 | 2370/ Rs. 11,51,20,480 | |
| 30. | Uttrakhand | 1073 | 1073 | 183 | 10 | 95 | 0 | Rs. 15,35,000 | |
| 31. | West Bengal | 154 | 154 | 102 | 1 | 13 | 0 | 0 | |
| | Total | 71,119 | 65,833 | 14,283 | 1,656 | 8196 | 516 | 3,483/Rs. 21,19,08,436 | |

ANNEXURE REFERRED TO IN REPLY TO PART (d)&(e) OF STARRED QUESTION NO 368 TO BE ANSWERED ON 28^{TH} MARCH, 2017 IN LOK SABHA.

STATEMENT SHOWING RESULTS OF ACTION TAKEN BY THE STATE/UT GOVERNMENTS UNDER RELEVANT CLAUSES OF THE PDS/TPDS (CONTROL) ORDERS FROM JANUARY 2015 TO DECEMBER, 2016.

| Sl. | Name of the | Year | Number of | Number of | Number of | Number of FPS |
|-----|-----------------|--------------|----------------|--------------------|---|---|
| No. | State/UT | | inspections | raids conducted | persons arrested/ prosecuted/ convicted | Licenses suspended/ Cancelled/Show cause notices issued/FIR |
| | | | | | convicted | Lodged |
| 1 | Andhra | 2015 | 11803 | 2072 | 53 | 2534 |
| _ | Pradesh | | | | | 0 |
| | | 2016 | 2889 | 832 | 0 | |
| 2 | Arunachal | 2015 | * | * | * | * |
| | Pradesh | 2016 | * | * | * | * |
| 3 | Assam | 2015 | 1352 | 849 | 00 | 124 |
| | | 2016 | 772 | 272 | 00 | 36 |
| 4 | Bihar | 2015 | * | * | * | * |
| | | 2016 | * | * | * | * |
| 5 | Chhattisgarh | 2015 | 4811 | 561 | 0 | 149 |
| | | 2016 | * | * | * | * |
| 6 | Delhi | 2015 | 1381 | 149 | 08 | 755 |
| | | 2016 | 306 | 2 | 0 | 6 |
| 7 | Goa | 2015 | 145 | 03 | 00 | 25 |
| | | 2016 | 417 | 10 | 00 | 20 |
| 8 | Gujarat | 2015 | 6958 | 00 | 11 | 284 |
| | | 2016 | 4166 | 00 | 01 | 274 |
| 9 | Haryana | 2015 | 0 | 0 | 0 | 0 |
| | | 2016 | 1481 | 105 | 4 | 919 |
| 10 | Himachal | 2015 | 3138 | 00 | 00 | 325 |
| | Pradesh | 2016 | 4322 | 00 | 00 | 1026 |
| | (Till Sep 2016) | | | | | |
| 11 | Jammu & | 2015 | * | * | * | * |
| 10 | Kashmir | 2016 | | | - | |
| 12 | Jharkhand | 2015 | 417 | 4 | 9 | 66 |
| 12 | I7 4 - 1 | 2016 | 438 | 18 | 32 | 107 |
| 13 | Karnataka | 2015 | 61078 | 614 | 145 | 520 202 |
| 14 | Kerala | 2016 2015 | 29620 78505 | 372 18269 | 33 | 108 |
| 14 | Keraia | 2016 | 85047 | 22431 | 08 | 103 |
| 15 | Madhya | 2015 | * | * | * | * |
| 13 | Pradesh | 2015 | * | * | * | * |
| 1.0 | | | | | | |
| 16 | Maharashtra | 2015 | 103820 | 7490 * | 101 * | 891 |
| | | 2016 | | | | |
| 17 | Manipur | 2015 | 54 | 20 | 00 | 00 |
| | | 2016 | 06 | 03 | 00 | 00 |
| 18 | Meghalaya | 2015 | 546 | 13 | 00 | 00 |
| | | 2016 | 222 | 1 | 00 | 00 |
| | | (April to | | | | |
| 10 | Minon | Aug 2016) | 166 | 102 | 02 | 00 |
| 19 | Mizoram | 2015 | 166 | 103 | 02 | 00 |
| | | 2016 | * | * | * | * |
| 20 | Nagaland | 2015 | 221 | 00 | 00 | 00 |
| | | 2016 | 76 | 12 | 3 | 2 |
| 21 | Odisha | 2015 | * | * | * | * |
| | | 2016 | * | * | * | * |

| 22 | Punjab | 2015 | 57422 | 1453 | 02 | 1451 |
|------|-------------------|------------------|--------|-------|-------|-------|
| | | 2016 | * | * | * | * |
| 23 | 23 Rajasthan | 2015 | * | * | * | * |
| | | 2016 | * | * | * | * |
| 24 | Sikkim | 2015 | 518 | 55 | 00 | 00 |
| | | 2016 | 820 | 119 | 00 | 00 |
| | | (Till Aug) | | | | |
| 25 | Tamil Nadu | 2015 | 180520 | 7700 | 25 | 00 |
| | | 2016 | 149702 | 15821 | 7718 | 00 |
| 26 | Tripura | 2015 | 11249 | 363 | 02 | 340 |
| | | 2016 | 8743 | 650 | 00 | 07 |
| 27 | Uttrakhand | 2015 | * | * | * | * |
| | | 2016 | * | * | * | * |
| 28 | Uttar Pradesh | 2015 | 45376 | 00 | 1009 | 6665 |
| | | 2016 | 62322 | 6961 | 887 | 6545 |
| 29 | West Bengal | 2015 | 7680 | 52 | 00 | 462 |
| | | 2016 | 19619 | 233 | 1 | 41 |
| 30 | A&N Islands | 2015 | 369 | 00 | 00 | 15 |
| | | 2016 | * | * | * | * |
| 31 | Chandigarh | 2015 | 410 | 15 | 09 | 04 |
| | | 2016 | 0 | 0 | 1 | 0 |
| 32 | D&N Haveli | 2015 | 10 | 01 | 00 | 00 |
| | | 2016 | * | * | * | * |
| 33 | Daman & Diu | 2015 | 00 | 00 | 00 | 00 |
| | | 2016 | * | * | * | * |
| 34 | Lakshadweep | 2015 | 00 | 00 | 00 | 00 |
| | • | 2016 | * | * | * | * |
| 35 | Puducherry | 2015* | 2805 | 913 | 0 | 7 |
| | | 2016 (up to | 1277 | 634 | 0 | 2 |
| | | June 16) | 1377 | 034 | U | 2 |
| Tota | ıl | 2015 | 580754 | 40699 | 1409 | 14725 |
| 2016 | | 372345 | 48476 | 8688 | 9290 | |
| Grai | nd Total= 2015+20 | 16 | 953099 | 89175 | 10097 | 24015 |
| | | | | | | |

* Information not provided
