

RAJYA SABHA
UNSTARRED QUESTION NO. 229
TUESDAY, JULY 22, 2025/ 31 ASHADHA, 1947 (SAKA)

OFF BUDGET BORROWINGS

229. Shri Randeep Singh Surjewala:

Will the Minister of FINANCE be pleased to state:

- (a) the total amount of off-budget borrowings undertaken by the Central and State Governments in last five years; and
- (b) the steps being taken to bring these borrowings onto the fiscal accounts and enhance transparency in public finance management?

A N S W E R

MINISTER OF STATE FOR FINANCE (SHRI PANKAJ CHAUDHARY)

- (a) Total amount of off-budget borrowings undertaken by Central Government and State Governments in last 5 years is as follows:

(₹ in crore)

	2020-21	2021-22	2022-23	2023-24	2024-25
Total off-budget borrowing undertaken through issue of Government fully serviced bonds and NSSF loans by the Central Government	1,21,301.10 [#]	751.80 [*]	NIL	NIL	NIL
Total Off Budget Borrowings of States	-- [@]	67,181.27	35,772.91	21,250.75	29,335.61

[#] Includes ₹ 96,636 crore mobilised through NSSF loan, which has since been repaid by the Central Government making the effective amount of off-budget borrowings undertaken in FY 2020-21 to ₹26,665.10 crore.

^{*}To meet prior commitments related to Polavaram Irrigation Project

[@] Ministry of Finance started collection of off-budget borrowing data of State Governments from FY 2021-22 onwards.

- (b) Steps being taken to bring off-budget borrowings onto the fiscal accounts and enhance transparency in public finance management are as under:

Central Government:

- (i) The Central Government is transparently disclosing off-budget borrowing undertaken, through Budget documents (Statement No. 27 of Expenditure Profile);
- (ii) The Central Government has discontinued off-budget borrowing from financial year 2022-23;
- (iii) As per the provisions of the Fiscal Responsibility and Budget Management Act, 2003, outstanding amount of off-budget borrowing is counted in Central Government debt.

State Governments:

In order to curb the off-budget borrowing and bring fiscal discipline among States, with effect from FY 2021-22, borrowings made by 'State owned entities', where principal and/or interest is serviced through State Budgets and/or assignment of taxes/cess or any other State's revenue, are factored in for the purpose of issuance of borrowing consent to State Governments under Article 293(3) of the Constitution of India.