GOVERNMENT OF INDIA MINISTRY OF RAILWAYS

RAJYA SABHA UNSTARRED QUESTION NO. 2498 ANSWERED ON 21.03.2025

FUNDS FOR AUTOMATIC TRAIN PROTECTION SYSTEM

2498 SHRI SAMIRUL ISLAM:

Will the Minister of RAILWAYS be pleased to state:

- (a) the funds allocated for the automatic train protection system or Kavach in budget 2025-26;
- (b) the details of the progress of Kavach system installation over the past three financial years;
- (c) the number of train accidents in the country in the last five years; and
- (d) whether it is a fact that the implementation of the Kavach system has slowed down in the past two years, if so, the reasons therefor?

ANSWER

MINISTER OF RAILWAYS, INFORMATION & BROADCASTING AND ELECTRONICS & INFORMATION TECHNOLOGY

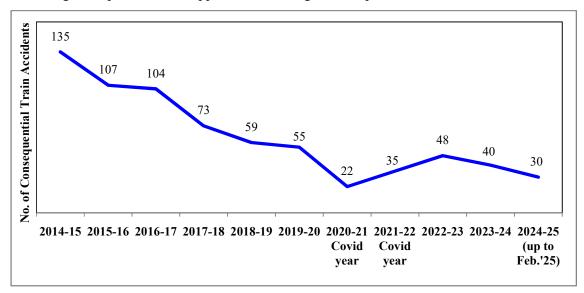
(SHRI ASHWINI VAISHNAW)

(a) to (d): Safety is accorded the highest priority on Indian Railways. As a consequence of various safety measures taken over the years, there has been a steep decline in the number of accidents. Consequential Train Accidents have reduced from 135 in 2014-15 to 30 in the year 2024-25 (Upto February, 2025) as shown in the graph below. The causes of these accidents broadly include track defects, Loco/Coach defects, equipment failures, human errors etc.

It may be noted that the consequential train accidents during the period 2004-14 was 1711 (average 171 per annum), which has declined to 30 in 2024-25 (till date).

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Another important index showing improved safety in train operations is Accidents Per Million Train Kilometer (APMTKM) which has reduced from 0.11 in 2014-15 to 0.03 in 2023-24, indicating an improvement of approx. 73% during the said period.



The various safety measures taken to enhance safety in train operations are as under:-

1. On Indian Railways, the expenditure on Safety related activities has increased over the years as under:

| Expenditure on Safety related activities (Rs. in Cr.) | | | | | | | |
|---|---------|---------|----------|------------|------------|--|--|
| | 2013-14 | 2022-23 | 2023- | RE 2024-25 | BE 2025-26 | | |
| | (Act) | (Act) | 24(Act) | | | | |
| Maintenance of Permanent Way & Works | 9172 | 18,115 | 20,322 | 21,800 | 23,316 | | |
| Maintenance of Motive Power and Rolling Stock | 14796 | 27,086 | 30,864 | 31,540 | 30,666 | | |
| Maintenance of Machines | 5406 | 9,828 | 10,772 | 12,112 | 12,880 | | |
| Road Safety LCs and ROBs/ RUBs | 1986 | 5,347 | 6,662 | 8,184 | 7,706 | | |
| Track Renewals | 4985 | 16,326 | 17,850 | 22,669 | 22,800 | | |
| Bridge Works | 390 | 1,050 | 1,907 | 2,130 | 2,169 | | |
| Signal & Telecom Works | 905 | 2,456 | 3,751 | 6,006 | 6,800 | | |
| Workshops Incl. PUs and Misc. expenditure on Safety | 1823 | 7,119 | 9,523 | 9,581 | 10,134 | | |
| Total | 39463 | 87,327 | 1,01,651 | 1,14,022 | 1,16,470 | | |

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- 2. Electrical/Electronic Interlocking Systems with centralized operation of points and signals have been provided at 6,623 stations up to 28.02.2025 to eliminate accident due to human failure.
- 3. Interlocking of Level Crossing (LC) Gates has been provided at 11,089 level Crossing Gates up to 28.02.2025 for enhancing safety at LC gates.
- 4. Complete Track Circuiting of stations to enhance safety by verification of track occupancy by electrical means has been provided at 6,631 stations up to 28.02.2025.
- 5. Kavach is a highly technology intensive system, which requires safety certification of highest order. Kavach was adopted as a National ATP system in July 2020. Kavach is provided progressively in phased manner. Kavach has already been deployed on 1548 RKm on South Central Railway and North Central Railway. Presently, the work is in progress on Delhi-Mumbai and Delhi-Howrah corridors (approximately 3000 Route Km). Track side works on these routes have been completed on about 1969 RKm. Regular trials are being done on these sections.
- 6. Detailed instructions on issues related with safety of Signalling e.g. mandatory correspondence check, alteration work protocol, preparation of completion drawing, etc. have been issued.
- 7. System of disconnection and reconnection for S&T equipment as per protocol has been reemphasized.
- 8. All locomotives are equipped with Vigilance Control Devices (VCD) to improve alertness of Loco Pilots.
- 9. Retro-reflective sigma boards are provided on the mast which is located two OHE masts prior to the signals in electrified territories to alert the crew about the signal ahead when visibility is low due to foggy weather.
- 10. A GPS based Fog Safety Device (FSD) is provided to loco pilots in fog affected areas which enables loco pilots to know the distance of the approaching landmarks like signals, level crossing gates etc.
- 11. Modern track structure consisting of 60kg, 90 Ultimate Tensile Strength (UTS) rails, Prestressed Concrete Sleeper (PSC) Normal/Wide base sleepers with elastic fastening, fan shaped layout turnout on PSC sleepers, Steel Channel/H-beam Sleepers on girder bridges is used while carrying out primary track renewals.
- 12. Mechanisation of track laying activity through use of track machines like PQRS, TRT, T-28 etc to reduce human errors.

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- 13. Maximizing supply of 130m/260m long rail panels for increasing progress of rail renewal and avoiding welding of joints, thereby improving safety.
- 14. Ultrasonic Flaw Detection (USFD) testing of rails to detect flaws and timely removal of defective rails.
- 15. Laying of longer rails, minimizing the use of Alumino Thermic Welding and adoption of better welding technology for rails i.e. Flash Butt Welding.
- 16. Monitoring of track geometry by OMS (Oscillation Monitoring System) and TRC (Track Recording Cars).
- 17. Patrolling of railway tracks to look out for weld/rail fractures.
- 18. The use of Thick Web Switches and Weldable CMS Crossing in turnout renewal works.
- 19. Inspections at regular intervals are carried out to monitor and educate staff for observance of safe practices.
- 20. Web based online monitoring system of track assets viz. Track database and decision support system has been adopted to decide rationalized maintenance requirement and optimize inputs.
- 21. Detailed instructions on issues related with safety of Track e.g. integrated block, corridor block, worksite safety, monsoon precautions etc. have been issued.
- 22. Preventive maintenance of railway assets (Coaches & Wagons) is undertaken to ensure safe train operations.
- 23. Replacement of conventional ICF design coaches with LHB design coaches is being done.
- 24. All unmanned level crossings (UMLCs) on Broad Gauge (BG) route have been eliminated by January 2019.
- 25. Safety of Railway Bridges is ensured through regular inspection of Bridges. The requirement of repair/rehabilitation of Bridges is taken up based upon the conditions assessed during these inspections.
- 26. Indian Railways has displayed Statutory "Fire Notices" for widespread passenger information in all coaches. Fire posters are provided in every coach so as to educate and alert passengers regarding various Do's and Don'ts to prevent fire. These include messages regarding not carrying any inflammable material, explosives, prohibition of smoking inside the coaches, penalties etc.
- 27. Production Units are providing Fire detection and suppression system in newly manufactured Power Cars and Pantry Cars, Fire and Smoke detection system in newly manufactured coaches. Progressive fitment of the same in existing coaches is also underway by Zonal Railways in a phased manner.

- 28. Regular counselling and training of staff is undertaken.
- 29. Concept of Rolling Block introduced in Indian Railways (Open Lines) General Rules vide Gazette notification dated 30.11.2023, wherein work of integrated maintenance/ repair/replacement of assets is planned up to 52 weeks in advance on rolling basis and executed as per plan.

The details of the Safety related works related to better maintenance practices, Technological improvements, better infrastructure and rolling stock etc. undertaken by Railways are tabulated below:-

| SN | Item | 2004-05 to 2013-14 | 2014-15 to 2024-25 (till Jan 25) | 2014-25 Vs. 2004-14 | | | |
|----|---|-------------------------------|--|------------------------|--|--|--|
| | Technological improvements | | | | | | |
| 1 | Use of high-quality rails (60 Kg) (Km) | 57,450 km | 1.4 lakh km | More than 2 times | | | |
| 2 | Longer Rail Panels (260m) (Km) | 9,917 km | 76,000 km | More than 7 times | | | |
| 3 | Electronic Interlocking (Stations) | 837 stations | 3,243 stations | 4 times | | | |
| 4 | Fog Pass Safety Devices (Nos.) | As on 31.03.14: 90 nos. | As on 31.01.25: 25,293 | 281 times | | | |
| 5 | Thick Web Switches (Nos.) | Nil | 27,079 nos. | | | | |
| | Better maintenance practices | | | | | | |
| 1 | PrimaryRail Renewal (Track Km) | 32,260 km | 49,000 km | 1.5 times | | | |
| 2 | USFD (Ultra Sonic Flaw detection) Testing of Welds (Nos.) | 79.43 lakh | 1.9 crore | More than 2 times | | | |
| 3 | Weld failures (Nos.) | In 2013-14: 3699 nos. | In 2024-25: 301 nos. | 92 % reduction | | | |
| 4 | Rail fractures (Nos.) | In 2013-14: 2548 nos. | In 2024-25: 243 nos. | 91% reduction | | | |
| | Better infrastructure and Rol | ling stock | | | | | |
| 1 | New Track KM added (Track km) | 14,985 nos. | 34,000 km | More than 2 times | | | |
| 2 | Flyovers (RoBs)/ | 4,148 nos. | 12,771 nos. | More than 3 times | | | |
| | Underpasses (RUBs) (Nos.) | | | | | | |
| 3 | Unmanned Level crossings (nos.) on BG | As on 31.03.14: 8948 | As on 31.03.24: Nil (All eliminated by 31.01.19) | Removed | | | |
| 4 | Manufacture of LHB Coaches (Nos.) | 2,337 nos. | 41,551 | More than 17 times | | | |

Further, regarding Kavach (Automatic Train Protection System) -

- Kavach is an indigenously developed Automatic Train Protection (ATP) system. Kavach is a highly technology intensive system, which requires safety certification of highest order (SIL-4).
- Kavach aids the Loco Pilot in running of train within specified speed limits by automatic application of brakes in case Loco Pilot fails to do so and also helps the trains to run safely during inclement weather.
- iii) The first field trials on the passenger trains were started in February 2016. Based on the experience gained and Independent Safety Assessment of the system by Independent Safety Assessor (ISA), three firms were approved in 2018-19, for supply of Kavach Ver 3.2.
- iv) Kavach was adopted as National ATP system in July 2020.
- v) Implementation of Kavach System involves following Key Activities:
 - a. Installation of Station Kavach at each and every station, block section.
 - b. Installation of RFID Tags throughout the track length.
 - c. Installation of telecom Towers throughout the section.
 - d. Laying of Optical Fibre Cable along the track.
 - e. Provision of Loco Kavach on each and every Locomotive running on Indian Railways.
- vi) Based on deployment of Kavach version 3.2 on 1465RKm on south central Railway, lot of experience was gained. Using that further improvements were made. Finally, Kavach specification version 4.0 was approved by RDSO on 16.07.2024.
- Vii) Kavach version 4.0 covers all the major features required for the diverse railway network.
 This is a significant milestone in safety for Indian Railways. Within a short period, IR has developed, tested and started deploying Automatic Train Protection System.
- viii) Major improvement in Version 4.0 includes increased Location Accuracy, Improved Information of Signal Aspects in bigger yard, Station to Station Kavach interface on OFC and Direct Interface to existing Electronic Interlocking System. With these improvements, Kavach Ver.4.0. is planned for large scale deployment over Indian Railways.
- ix) Progress of Key items comprising Kavach system on Indian Railways upto Feb' 2025 is as under: -

| SN. | Items | Progress |
|-----|--------------------------------------|-----------|
| i | Laying of Optical Fibre Cable | 5743 Km |
| ii | Installation of Telecom Towers | 540 Nos. |
| iii | Provision of Kavach at Stations | 664 Nos. |
| iv | Provision of Kavach in Loco | 795 Locos |
| v | Installation of Track side equipment | 3727 Rkm |

- x) Next phase of Kavach implementation is planned as under:
 - a. Project for equipping 10,000 Locomotives has been finalized. 69 number of loco sheds have been prepared for equipping with Kavach.
 - b. Bids for track side Works of Kavach for approximately 15,000 RKm have been invited covering all GQ, GD, HDN and identified sections of Indian Railways, out of which works of 1865 RKm have been awarded.
- xi) Currently, 3 OEMs are approved for supply of Kavach System. To increase capacity and scale of implementation, trials and approval of more OEMs are at different stages.
- xii) Specialized training programme on Kavach are being conducted at centralized training institutes of Indian Railways to impart training to all concerned officials. By now more than 20,000 technicians, operators and engineers have been trained on Kavach technology. Courses have been designed in collaboration with IRISET.
- xiii) The cost for provision of Track Side including Station equipment of Kavach is approximately Rs. 50 Lakhs/Km and cost for provision of Kavach equipment on locomotives is approximately Rs. 80 Lakh/Loco.
- xiv) The funds utilized on Kavach works so far is Rs. 1950 Crores. The allocation of funds during the year 2024-25 is Rs. 1112.57 Crores. Further, provision of Rs. 2000 Crores has been made for Kavach work during the year 2025-26. Requisite funds are made available as per the progress of works.
